Guidelines for Search and Examination at the European Patent Office as PCT Authority

November 2015

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Guidelines for Search and Examination at the European Patent Office as PCT Authority

November 2015
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1. Preliminary remarks
As repeatedly requested by users since the removal of the part of the EP Guidelines that dealt with the EPO as PCT Authority, the EPO in the present Guidelines is publishing the specific procedures and substantive issues before the EPO as RO/(S)ISA/IPEA which until now were contained mainly in internal instructions, in as far as they are relevant for the public.

These Guidelines can be used and referred to by examiners and formalities officers, as well as patent attorneys, in addition to the existing Euro-PCT Guide ("PCT procedure at the EPO, Guide for applicants") and the PCT ISPE (International Search and Preliminary Examination) Guidelines. They are complementary to, but not a substitute for, the ISPE and RO (Receiving Office) Guidelines, as well as the PCT Applicant's Guide ("WIPO PCT Guide"), all published by WIPO. They will exist in parallel with the Euro-PCT Guide ("PCT procedure at the EPO, [International phase and entry into the European phase], Guide for Applicants"), which has the status of a Notice from the EPO.

Their full name is "Guidelines for Search and Examination at the European Patent Office as PCT Authority", or "PCT-EPO Guidelines" for short, and throughout these Guidelines they are referred to as "GL/PCT-EPO".

The PCT-EPO Guidelines are published as a standalone document in electronic format only, and will be revised on a yearly basis in autumn at the same time as the revision of the EP Guidelines. The electronic publication includes not only the online version in HTML format, but also a printable file.

This first version of the PCT-EPO Guidelines is intended to contain at least those parts of existing internal instructions for examiners and formalities officers which are considered appropriate for publication. It should therefore not be expected to be as complete as the EP Guidelines. The aim is to gradually expand the document with each revision cycle.

Any indication from readers drawing attention to errors as well as suggestions for improvement are highly appreciated and may be sent by email to Directorate 5.2.2, International Legal Affairs, PCT, at international_pct_affairs@epo.org.

2. Explanatory notes

2.1 Overview
The PCT-EPO Guidelines follow the structure of the EP Guidelines (Chapters A-C, E, G and H, without D because there is no opposition, limitation or revocation under the PCT), and as far as possible the organisation within each chapter is similar to that of the EP Guidelines, adapted to the particularities of the PCT system. Part F will be added in the next revision cycle.
Thus, these Guidelines comprise the following six parts:

- **Part A**: Guidelines for Formalities Examination;
- **Part B**: Guidelines for Search;
- **Part C**: Guidelines for Procedural Aspects in Chapter II;
- **Part E**: Guidelines on General Procedural Matters;
- **Part G**: Patentability;
- **Part H**: Amendments and Corrections.

Part A deals with the procedures for formalities examination at the EPO in its capacity as RO, (S)ISA and IPEA. Part B deals with search matters. Part C relates to procedures to be followed in Chapter II. Substantive requirements are dealt with in Parts G and H (see below).

Part E deals with procedural matters relevant to several or all of the stages in procedure at the EPO as PCT Authority. Part G deals with excluded subject-matter (Art. 17(2)(a)(i) and Rule 39; Art. 34(4)(a)(i) and Rule 67), novelty (Art. 33(2)), inventive step (Art. 33(3)) and industrial application (Art. 33(4)). Part H deals with the requirements relating to amendments and corrections. It relates in particular to the right to amend, the allowability of amendments and the correction of defects and errors.

Each Part of the Guidelines is divided into Chapters, each sub-divided into numbered sections which are further sub-divided into paragraphs. Cross-references to other paragraphs are in the format GL/PCT-EPO, followed by the relevant letter of that Part, then the Chapter number (a Roman numeral) and then the section and paragraph numbers (thus, e.g. GL/PCT-EPO C-V, 4.6, would be used to refer to paragraph 4.6 of Chapter V of Part C of the PCT-EPO Guidelines). When referring to the Guidelines for Examination in the EPO, the same format is used, but with "GL/EPO" instead of "GL/PCT-EPO".

Marginal references to articles and rules without further identification relate to the Articles or Rules of the Patent Cooperation Treaty which provide authority for what is stated. It is believed that such references avoid the need for extensive quotation from the PCT itself. References to Articles or Rules of the European Patent Convention are followed by "EPC".

**Art. 150(2) EPC**

Marginal references to the ISPE Guidelines relate to the corresponding sections in those Guidelines and are an indication that the EPO Guidelines apply within the framework of the ISPE Guidelines, in conformity with the supplementary role of the EPC in the international phase.

Where the practice for EP and PCT applications is the same (e.g. for the assessment of novelty), cross-references are made to the EP Guidelines. Where the practices are only partially overlapping, the information is contained in full in the PCT-EPO Guidelines, in order to avoid possible confusion. Chapter 3, Annex I, provides an EPC-PCT equivalence table.

It goes without saying that whenever "his" or "he" is used in relation to examiner, applicant, inventor, etc., this should be understood as "her or his" and "she or he", respectively.
2.2 Applicability of the PCT-EPO Guidelines
These Guidelines are intended to cover normal occurrences. They should therefore be considered only as general instructions. The application of these Guidelines to individual international patent applications is the responsibility of the formalities and examining staff and they may depart from these instructions in exceptional cases. Nevertheless, as a general rule, parties can expect the EPO in its capacity as RO, (S)ISA or IPEA to act in accordance with the Guidelines until such time as they – or the relevant legal provisions – are amended. Notices concerning such amendments are published in the Official Journal of the EPO and on the EPO website. It should also be noted that the Guidelines do not constitute legal provisions.

2.3 Relationship between the PCT-EPO Guidelines and the ISPE Guidelines
It is explicitly pointed out that the PCT-EPO Guidelines are intended to be complementary to, but not a substitute for, the PCT ISPE\(^1\) and RO Guidelines, as well as the PCT Applicant's Guide ("WIPO PCT Guide") and the Euro-PCT Guide\(^2\) ("PCT procedure at the EPO, [International phase and entry into the European phase], Guide for applicants").

The ISPE Guidelines published by WIPO set out in detail the procedures and criteria to be followed by all International Searching and Examining Authorities. Since practice varies amongst different authorities these Guidelines provide some degrees of freedom as to which procedure/criteria can be used. Such different criteria are listed in the ISPE Guidelines in appendices to the respective chapters or defined within a specific paragraph. Generally, the EPO will use the same criteria when searching and examining an international application as would have been used in the European procedure. This means that where the PCT Search and Examination Guidelines are either silent or give no guidance on a particular topic, then the equivalent provisions of the EPC Guidelines are applied mutatis mutandis to PCT search and examination. A list of policy options is provided in section 3.2 below, Annex II.

2.4 Further sources of information
Regularly updated general information on the EPO and specific information on the procedures before the EPO as receiving Office, International Authority (ISA, SISA and IPEA) and designated/elected Office under the PCT is provided in the Annexes to the WIPO PCT Guide\(^3\). Relevant information is also provided on the EPO website\(^4\) and in the EPO's Official Journal ("OJ"), which is published in electronic form only\(^5\).

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1 GL/ISPE and GL/RO: www.wipo.int/pct/en/texts/gdlines.html
2 www.epo.org/applying/international/guide-for-applicants.html
3 www.wipo.int/pct/en/appguide/index.jsp
4 www.epo.org
Up-to-date news about the PCT is available on the WIPO website and also from the PCT Newsletter and the Official Notices (PCT Gazette), both published in electronic form by WIPO.

Applicants desiring further information about the PCT procedure in the international phase are advised to consult the Administrative Instructions under the PCT ("AI"), the PCT Receiving Office Guidelines ("GL/RO") and the PCT International Search and Preliminary Examination Guidelines ("ISPE Guidelines", "GL/ISPE"), all available on the WIPO website.

2.5. Abbreviations
In these Guidelines, the following abbreviations are used:

<table>
<thead>
<tr>
<th>Abbreviation</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>AAD</td>
<td>Arrangements for the automatic debiting procedure</td>
</tr>
<tr>
<td>ADA</td>
<td>Arrangements for deposit accounts</td>
</tr>
<tr>
<td>AI</td>
<td>Administrative Instructions under the PCT</td>
</tr>
<tr>
<td>Art.</td>
<td>Article</td>
</tr>
<tr>
<td>EPC</td>
<td>European Patent Convention</td>
</tr>
<tr>
<td>EPO</td>
<td>European Patent Office</td>
</tr>
<tr>
<td>ESOP</td>
<td>European search opinion</td>
</tr>
<tr>
<td>GL/EPO</td>
<td>Guidelines for Examination in the EPO</td>
</tr>
<tr>
<td>GL/ISPE</td>
<td>PCT International Search and Preliminary Examination Guidelines</td>
</tr>
<tr>
<td>GL/PCT-EPO</td>
<td>Guidelines for Search and Examination at the EPO as PCT Authority</td>
</tr>
<tr>
<td>GL/RO</td>
<td>PCT Receiving Office Guidelines</td>
</tr>
<tr>
<td>IB</td>
<td>International Bureau</td>
</tr>
<tr>
<td>IPE</td>
<td>International preliminary examination</td>
</tr>
<tr>
<td>IPEA</td>
<td>International Preliminary Examining Authority</td>
</tr>
<tr>
<td>IPER</td>
<td>International preliminary examination report</td>
</tr>
<tr>
<td>IPRP</td>
<td>International preliminary report on patentability</td>
</tr>
<tr>
<td>ISA</td>
<td>International Searching Authority</td>
</tr>
</tbody>
</table>

6 PCT Newsletter: www.wipo.int/pct/en/newslett/
7 AI: www.wipo.int/pct/en/texts/index.html
2.6. Forms used by the ISA, SISA or IPEA
The following forms are used by the EPO as (S)ISA or IPEA:

PCT/ISA/210 International search report
PCT/ISA/237 Written opinion under Chapter I
PCT/ISA/207 Request for clarification before search
PCT/IPEA/408 Written opinion under Chapter II
PCT/IPEA/409 International preliminary report on patentability by the IPEA under Chapter II
PCT/IPEA/428 Consultation/informal communication with the applicant
PCT/SISA/501 Supplementary international search report
PCT/ISA/206 Partial search report and invitation to pay additional search fees following lack of unity
PCT/ISA/210 Search report, including any objection to lack of unity
PCT/ISA/212 Notification by the ISA to the applicant of the decision on protest by the Review Panel or, where the protest fee has not been paid, to inform the applicant that the protest cannot be considered

PCT/IPEA/405 Communication from the IPEA of its objection to lack of unity and to invite the applicant to restrict the claims or pay additional preliminary examination fees

PCT/IPEA/420 Notification by the IPEA to the applicant of the decision on protest by the Review Panel or, where the protest fee has not been paid, to inform the applicant that the protest cannot be considered

PCT/SISA/503 Notification by the SISA to the applicant of the decision on protest by the Review Panel or, where the protest fee has not been paid, to inform the applicant that the protest cannot be considered

The forms can be found via the following link: www.wipo.int/pct/en/forms/

2.7 Publications
The following kind codes are used for publication of a PCT application:

<table>
<thead>
<tr>
<th>Code</th>
<th>Publication details</th>
</tr>
</thead>
<tbody>
<tr>
<td>A1</td>
<td>International application published with ISR</td>
</tr>
<tr>
<td>A2</td>
<td>International application published without ISR</td>
</tr>
<tr>
<td>A2</td>
<td>International application published with declaration under Article 17(2)(a)</td>
</tr>
<tr>
<td>A3</td>
<td>Later publication of ISR with revised front page</td>
</tr>
<tr>
<td>A4</td>
<td>Later publication of amended claims and/or statement (Article 19) with revised front page</td>
</tr>
<tr>
<td>A8</td>
<td>International application republished with corrections to front page bibliographic data</td>
</tr>
<tr>
<td>A9</td>
<td>International application or ISR republished with corrections, alterations or supplements (see also WIPO Standard ST.50)</td>
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</table>
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<th>PCT</th>
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<td>82</td>
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<tr>
<td>83</td>
<td>5</td>
</tr>
<tr>
<td>84</td>
<td>6</td>
</tr>
<tr>
<td>87, 88</td>
<td>8</td>
</tr>
<tr>
<td>Rule 137(2)</td>
<td>19(1)</td>
</tr>
<tr>
<td>No equivalent</td>
<td>28(1), 41(1)</td>
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<tr>
<td>128(1)</td>
<td>30 (unpublished applications not available for inspection)</td>
</tr>
<tr>
<td>128(2)</td>
<td>Rule 94 – elected Offices may allow access to examination files – OJ EPO 7/2003, 382 – EPO allows access after IPER is ready</td>
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<tr>
<td>53(c)</td>
<td>Rules 39.1, 67.1</td>
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<td>53(a)</td>
<td>Rule 9.1(i) (ii)</td>
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<td>54(3)</td>
<td>Rules 64.3, 70.10</td>
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<td>55</td>
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<td>54(1)</td>
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53(b)  Rule 39.1(ii), Rule 67.1(ii)

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**RULES**

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<td>13.1</td>
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<td>44(2)</td>
<td>13.3</td>
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<td>43(5)</td>
<td>13.4</td>
</tr>
<tr>
<td>30–34</td>
<td>13bis</td>
</tr>
<tr>
<td>Art. 54(2)</td>
<td>64.2 (prior use), 33.1(a), (b), (c), except that there is no provision for purely oral disclosure</td>
</tr>
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</table>
3.2. Annex II: Criteria chosen by the EPO as ISA/IPEA on specific points in the ISPE Guidelines

In a number of cases the ISPE Guidelines leave ISAs/IPEAs the choice between alternative guidelines upon which each ISA/IPEA may rely as appropriate.

The options are set out in the appendices to the chapters of the ISPE Guidelines mentioned below. The paragraph number (e.g. Point A5.16) refers to the relevant paragraph in the chapter concerned (in this case Chapter 5, point 16).

The EPO as ISA/IPEA has chosen the options listed below.

**Appendix to Chapter 4**

Point A4.05  References to prior art  Option [1] applies

**Appendix to Chapter 5**

Point A5.16  Multiple dependent claims  Option [2] applies

Point A5.20  Interpretation of claims  Option [2] applies

Point A5.21  The EPO applies the first sentence concerning "use" claims

Point A5.26  Product-by-process claims  Option [1] applies

Point A5.42  Conciseness  Option [2] applies

**Appendix to Chapter 9**

Point A9.07  Excluded subject matter  Option [2] applies

Point A9.15  Programs for computers  Option [2] applies

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Point A12.02  Novelty: effective date  Option [1] applies

**Appendix to Chapter 13**

Point A13.08  The EPO applies the problem-solution approach

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Point 14.01[02]  The EPO applies the criterion of industrial applicability

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Point A20.21  Disclaimer  Option [2] applies
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Chapter I – Introduction

Part A of the Guidelines for Search and Examination at the EPO as PCT Authority contains information concerning fees which is already present in the Guidelines for Examination in the European Patent Office, Part A, in as far as it specifically relates to international applications.

Further information on special aspects of formalities examination for international applications at the EPO will be added in subsequent revision cycles.

For additional information, reference is made to the Euro-PCT Guide ("PCT procedure at the EPO, Guide for applicants", 8th edition).
Chapter II – Fees

1. General
Guidance for the payment of fees, costs and prices, with information about international applications, the amounts of the principal fees for international applications and an extract from the Rules relating to Fees, is published at regular intervals in the Official Journal. Information relating to fees and methods of payment, including the EPO bank account for payments in euro, can also be found on the EPO website (www.epo.org) under: Applying for a patent/Forms and fees/Making payments. Applicants are also recommended to consult the latest information available on the WIPO website.

2. Amounts of fees

3. Methods of payment
All fees which are to be paid to the EPO must be paid in euros by payment or transfer to a bank account held by the EPO. For persons having a deposit account with the EPO, payment may be made by debit order for the fees due.

Payment by cheque delivered or sent directly to the EPO was abolished with effect from 1 April 2008. See also Euro-PCT Guide, points 177-179.

3.1 Deposit accounts
Debiting of deposit accounts in principle occurs on the basis of a debit order signed by the account holder. A debit order may be filed using the EPO Online Filing software, the new online filing (CMS) or the Online Fee Payment service. It may also be filed on paper, by fax or via web-form filing, in which case the use of Form PCT/RO/101 or Form PCT/IPEA/401 is mandatory. To avoid the risk of payment being debited twice where a debit order is sent by fax, the original should not be filed subsequently (see point 6.2 of the Arrangements for deposit accounts, Supplementary publication 3, OJ EPO 2015, 8).

The Arrangements for deposit accounts (hereinafter abbreviated to "ADA") and their annexes are published as Supplementary publication 3, OJ EPO 2015.

3.2 Automatic debiting procedure
A deposit account may also be debited on the basis of an automatic debit order signed by or on behalf of the account holder (automatic debiting procedure).

As from 1 April 2015 automatic debiting is allowed for international applications in proceedings before the EPO as receiving Office, ISA or
IPEA. For the type of fees covered, see points 3 and 4 of Annex A.1 to the ADA.

The Arrangements for the automatic debiting procedure (abbreviated to "AAD") plus explanatory notes are published as Annexes A.1 and A.2 to the ADA in Supplementary publication 3, OJ EPO 2015, 17 and 35. The AAD can also be found on the EPO website (www.epo.org) under: Applying for a patent/Forms and fees/Making payments.

See also Euro-PCT Guide, points 177-179.

4. Reduction of fees

4.1 Reduction of the international filing fee

4.2 Reduction of the fees for the international search and international preliminary examination of an international application

The fees for the international search and preliminary examination of an international application are reduced by 75% if the application is filed by a natural person who is a national and a resident of a state which is not an EPC Contracting State and which, on the date of filing of the application or of the demand, is listed as a low-income or lower-middle-income economy by the World Bank.

5. Refund of fees

5.1 Refund of the international search fee

The international search fee will be refunded in the cases specified in Rules 16.2, 16.3 and 41 and in Annex C of the Agreement between the European Patent Organisation and the International Bureau of the World Intellectual Property Organization (WIPO) under the PCT (see OJ EPO 2010, 304). Following amendment of the provisions set out in Annex C, Part II(3), of the above-mentioned agreement, any refund of the international search fee paid for an international application will be granted to the extent set out in the Decision of the President of the EPO dated 21 February 2014, OJ EPO 2014, A30, for international applications for which the international search report is completed on or after 1 July 2014. Details of the criteria for the refund of international search fees are given in the Notice from the EPO dated 9 January 2009, OJ EPO 2009, 99.

5.2 Refund of the international preliminary examination fee

For international applications filed on or after 1 January 2004 the EPO has discontinued the rationalised international preliminary examination procedure. Consequently, no request for "detailed" examination will be required, and the fee refund for the rationalised procedure is no longer available.

6. Late payment of fees
PCT – Part B

Guidelines for Search
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Chapter I – Introduction

1. Purpose of Part B

Part B is drafted for and applies to searches and written opinions established by the EPO as ISA or SISA in the context of Chapter I of the Patent Cooperation Treaty (PCT).

2. The examiner

The examiner appointed to carry out the search and establish the written opinion normally works on his own; at the discretion of the director an Examining Division can be appointed.

2.1 Consultation with other examiners

The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

2.2 Search Division consisting of more than one examiner

The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

GL/ISPE 15.08-15.09

GL/ISPE 15.08
Chapter II – General

1. International search and written opinion under Chapter I
   The procedure through which a PCT application proceeds from the filing of the application to the conclusion of the international phase comprises the international search and written opinion under Chapter I, which is mandatory for applicants, and the international preliminary examination under Chapter II, which is optional.

   The objective of the international search is to discover the prior art which is relevant for the purpose of determining whether, and if so to what extent, the claimed invention to which the international application relates is or is not novel and does or does not involve an inventive step. The result of the search is communicated to the applicant in the form of an international search report. In some cases the International Searching Authority is not required to establish a search for some or all of the claimed subject-matter, e.g. because more than one invention is claimed or the application covers excluded subject-matter.

   In its capacity as an International Searching Authority, the EPO is empowered not only to carry out the international search but also to formulate a preliminary and non-binding opinion on whether the claimed invention appears to be novel, to involve an inventive step and to be industrially applicable. When appropriate, an opinion will also be given on added subject-matter, unity, insufficient disclosure and clarity or support issues, as well as formal defects.

   This opinion is sent to the applicant in the form of a written opinion of the International Searching Authority (WO-ISA) together with the search report. If no international preliminary examination report is to be established because the applicant did not file a demand for preliminary examination, or the demand has been withdrawn, the IB will prepare a report, entitled "international preliminary report on patentability (Chapter I of the Patent Cooperation Treaty)" having the same contents as the written opinion. Even if the applicant filed any amendments under Article 19, the amendments will not be taken into consideration in the international preliminary report on patentability.

   The written opinion (and any informal comments filed by the applicant) will be made available to the public by the International Bureau at the same time as the international publication.

   The EPO is a Searching and Examining Authority for the vast majority of PCT contracting states. All applications are treated in the same manner irrespective of their country of origin.

   Although the PCT procedure differs in some procedural and formal aspects from the European procedure, the criteria for search and examination with respect to novelty, inventive step, industrial applicability, unity, non-patentable subject-matter or exclusions, insufficient disclosure and clarity
are in principle the same. This means that search and examination under the PCT is carried out in the same way and applying the same quality standard as for a European application in so far as the same requirements are examined.

There is no difference between an international and a European search, either in respect of the method and quality of the search or in respect of the sources of prior art searched.

2. **Objective of the search**

The objective of the international search is to discover the prior art which is relevant for the purpose of determining novelty and inventive step. The international search as such, thus, does not differ from a European search.

3. **Search documentation**

The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

4. **Search report**

An international search report is prepared containing the results of the search, in particular by identifying the documents constituting the relevant state of the art (see GL/PCT-EPO B-X, 9).

The search report is accompanied by a written opinion of the International Searching Authority (see GL/PCT-EPO B-XI).

5. **Time limit**

The time limit for the international search and the WO-ISA is three months from the receipt of the search copy by the ISA or nine months from the priority date, whichever occurs later. In practice this means that the search and the written opinion should be established no later than 16 months from the priority date.
Chapter III – Characteristics of the search

1. Scope of the search

1.1 Completeness of the search
The scope of the international search is defined in Art. 15(4), stipulating that the International Searching Authority must endeavour to discover as much of the relevant prior art as its facilities permit and must, in any case, consult the documentation specified in the PCT Regulations (Rule 34). It follows from this definition (“as its facilities permit”) that the scope of an international search is equivalent to that of a European search. International and European searches are thus fully compatible.

See also ISPE Guidelines 15.14 and 15.16.

1.2 Effectiveness and efficiency of the search
Section B-III, 2.2, in the Guidelines for Examination in the EPO applies mutatis mutandis.

1.3 Search in analogous fields
Section B-III, 2.3, in the Guidelines for Examination in the EPO applies mutatis mutandis.

1.4 Search on the internet
Section B-III, 2.4, in the Guidelines for Examination in the EPO applies mutatis mutandis.

Concerning the dating of internet citations, see GL/PCT-EPO G-IV, 6.4.

2. The subject of the search

2.1 Basis for the search
See ISPE Guidelines 15.17 and 15.19.

2.2 Interpretation of claims
Section B-III, 3.2, in the Guidelines for Examination in the EPO applies mutatis mutandis.

2.2.1 Claims with explicit references to the description or drawings
Although explicit references in the claims to features elucidated in the description or in the drawings are only permissible where "absolutely necessary" (cf. GL/EPO F-IV, 4.17), if claims contain such references, the examiner should strive to search these technical features as long as they are unambiguously defined by specific parts of the description.

However, where the reference does not clearly identify which subject-matter of the description and/or drawings is to be considered as included in the claim, the examiner may informally contact the applicant for clarification before the search is carried out (see GL/PCT-EPO B-VIII, 3.3). In the special case of "omnibus claims" (e.g. a claim reading "The invention
substantially as herein described"), no request for informal clarification should be issued, and subsequently the search report will be designated as complete.

The procedure above should be followed regardless of whether or not the reference to the drawings and/or the description is allowable according to Rule 6.2(a).

Where the reference does not appear to be justified, the examiner should raise an objection in the written opinion.

2.3 Amended claims or missing parts

2.3.1 General considerations

Since there is no right to amend the application until after the international search has been established, the international search must be carried out on the basis of the search copy of the application as transmitted to the EPO as ISA by the RO, except that obvious errors may be corrected (see also GL/PCT-EPO H-IV).

2.3.2 Request for rectification of obvious mistakes (Rule 91)

An applicant can request authorisation to rectify obvious mistakes in the international application (see GL/PCT-EPO H-IV, 2). The examiner (if the request relates to the description, claims or drawings) will have to assess whether such a request can be authorised according to the criteria set out in Rule 91 – see GL/ISPE 8.07-8.08. If a RO has erroneously authorised such rectification, this may affect the search (see GL/PCT-EPO H-IV, 2.1).

If the changes requested by the applicant before the receipt of the ISR are not corrections, but rather amendments, the examiner must refuse them, because there is no right to amend the application until after the international search report has been established. This applies even if the applicant refers to them as corrections and even if they would be allowable amendments not adding subject-matter to the application as originally filed. For example, reformulation of claims, deletion of technical terms, deletion or limitation of claims and the taking of subject-matter from the description into the claims must all be refused at this stage regardless of whether or not they might be allowable, since they are not corrections, but rather substantive amendments.

2.3.3 Filing of missing parts based on the priority document

An applicant may still file parts of the application omitted in error at the filing date, subject to the applicable time limit under Rule 20.6 and provided the missing parts were completely contained in the priority document. The examiner checks whether the assessment by the RO was correct (see GL/PCT-EPO H-II., 2.3.2). If a RO has erroneously considered that the missing parts were completely contained in the priority document, the search should be extended to include documents which would be relevant if the application were to be redated (such documents can be cited as "L" in the ISR).
2.4 Anticipation of amendments to claims
Section B-III, 3.5, in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

2.5 Broad claims
Section B-III, 3.6, in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

2.6 Independent and dependent claims
Section B-III, 3.7, in the Guidelines for Examination in the EPO apply *mutatis mutandis*.

2.7 Search on dependent claims
Section B-III, 3.8, in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

2.8 Combination of elements in a claim
Section B-III, 3.9, in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

2.9 Different categories
Section B-III, 3.10, in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

2.10 Subject-matter excluded from search
The examiner may exclude certain subject-matter from his search. These exclusions may result from the international application including subject-matter which the EPO as ISA is not required to deal with (see GL/PCT-EPO B-VIII. 2). They may also arise because the description, claims or drawings fail to meet a requirement, such as clarity or support of the claims by the description, to such an extent that no meaningful search can be made for all or some of the claims (see GL/PCT-EPO B-VIII. 3).

2.11 Nucleotide and amino acid sequences
If, after an invitation from the EPO as ISA according to Rule 13ter.1, the applicant has not submitted the sequence listing in the required electronic form and format and paid the late furnishing fee within the time limit set, the EPO as ISA will carry out the international search without the sequence listing to the extent that a meaningful search can be carried out (see also GL/PCT-EPO B-VIII. 3.2).

2.12 Lack of unity
When the claims of the international application do not relate to one invention only, nor to a group of inventions so linked as to form a single general inventive concept, the applicant will normally be invited to pay additional search fees. If the applicant does not pay any additional search fees in response to the invitation, the international search will normally be restricted to those parts that relate to the invention, or so linked group of inventions, first mentioned in the claims. If additional fees have been paid within the prescribed time limit, those parts that relate to the inventions covered thereby are also searched. See also GL/PCT-EPO B-VII.

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*Rule 33.3(b)
GL/ISPE 15.21

*GL/ISPE 15.22

*GL/ISPE 15.23

*GL/ISPE 15.24

*GL/ISPE 15.25

*GL/ISPE 15.27

*Art. 17(2)(a)
*Rule 39
*GL/ISPE 15.29

*Rule 5.2, 13ter.1
*OJ EPO 2011, 372
*OJ EPO 2013, 542
*GL/ISPE 9.39, 15.11

*Art. 17(3)(a)
*GL/ISPE 15.20
2.13 Technological background

Section B-III, 3.13, in the Guidelines for Examination in the EPO applies *mutatis mutandis*. 
Chapter IV – Search procedure and strategy

1. Analysis of the application prior to searching

1.1 Requests to take an earlier search into account
Applicants may request the ISA to take any earlier searches into account, including searches not carried out by the EPO.

It may happen that the PCT application to be searched by the EPO as ISA is a "doublure" of a previous application. A later filed application is considered as a doublure when (i) the search report for the first application is issued by the EPO, (ii) the earlier application is claimed as priority, (iii) this priority claim is valid, and (iv) the later search report can at least partly be based on a search report of the earlier application.

Where the EPO can base the ISR on an earlier search that it has performed on an application whose priority is validly claimed for the international application, the search fee paid will be refunded in part or in full depending upon the extent to which the EPO benefits from that earlier search. No refund is made if priority has not been validly claimed.

A request to take into account an earlier search not made by the EPO has no impact on the work of the examiner, who will do an independent full-scope international search. However, the documents cited in the earlier search report (which will be available in the file) might be useful. No refund is made for an earlier search that was not carried out by the EPO itself.

1.2 PCT Direct applications
Under PCT Direct, an applicant filing an international application claiming priority from an earlier national or European application already searched by the EPO (i.e. a "doublure"; see GL/PCT-EPO B-IV, 1.1) is able to react to any objections raised in the search opinion drawn up for the priority application. This simplifies the assessment of the international application and adds to the value of the international search report and written opinion established by the EPO.

1.2.1 Requests for PCT Direct
Applicants may request to have their international application processed under PCT Direct by filing a letter ("PCT Direct letter") containing informal comments aimed at overcoming objections raised in the search opinion established by the EPO for the priority application. Such informal comments are to be understood as arguments regarding the patentability of the claims of the international application and also possibly as explanations regarding any modifications to the application documents, in particular to the claims, in comparison with the earlier application. PCT Direct letters do not form part of the international application.
Upon receipt of a PCT Direct letter, the international application will be processed under PCT Direct only where the following two requirements are met:

(a) the informal comments are filed together with the international application with the EPO as receiving Office in the form specified in GL/PCT-EPO B-IV, 1.2.2, and

(b) the international application claims priority of an earlier application searched by the EPO (European or national first filing).

1.2.2 Form of submissions

PCT Direct letters are to be presented as a separate document attached to the international application; they should be entitled "PCT Direct / informal comments" and clearly identify in the header the application number of the earlier application.

If the claims and/or the description of the international application differ from those of the earlier application, applicants should preferably submit a marked-up copy indicating the differences.

The PCT Direct letter and any marked-up copy of the claims and/or description are to be submitted as a single document in PDF format (not as ZIP) and indicated by checking Box IX of the PCT request form (check list, Form PCT/RO/101). In particular, the words "PCT Direct/informal comments" should be specified under point 11, "Other", for filings on paper and point 19, "Other", for filings in electronic form.

Informal comments filed under PCT Direct must be self-contained. This means that third parties must be able to fully understand these comments as they stand. If explicit references are made to the written opinion for the first filing, the latter should be annexed to the international application. The reason for this requirement is that the search report, the search opinion or any other submissions that are part of the file of the earlier application may not be publicly available.

1.2.3 Processing of PCT Direct letters

PCT Direct letters filed with the EPO as receiving Office will be transmitted to the EPO as International Searching Authority and to the International Bureau of WIPO together with the search copy and record copy, respectively.

At the EPO as International Searching Authority, the examiner performing the international search will take informal comments filed under PCT Direct into account when preparing the international search report and written opinion, provided that they meet the requirements (a) and (b) listed in GL/PCT-EPO B-IV, 1.2.1, and that they are in the form specified in GL/PCT-EPO B-IV, 1.2.2. However, the examiner will not make explicit reference to the PCT Direct letter or its content.
In accordance with the PCT provisions on file inspection, PCT Direct letters will be available to the public on WIPO's PATENTSCOPE.

1.3 Third-party observations
For general information on third-party observations in the PCT phase, see GL/PCT-EPO E-I.

If the formalities officer forwards third-party observations to the examiner before a final report (ISR, SISR or IPER) is established, the examiner should consider them in the same way as he would in the European procedure (see GL/EPO E-V, 3). However, given that under the PCT third-party observations should refer to novelty or inventive step only, their relevance will in most cases depend on the relevance of the prior-art documents in support of them. Any document(s) provided to the examiner with the observations will either have been received from the IB or obtained by the formalities officer.

Third-party observations will normally not reach the examiner at the international search stage if the ISR is established and received by the IB on time, namely before publication of the application. However, this may happen when the international search is performed after an A2 publication.

If the third-party observations are relevant, the documents will be cited in the ISR and in section V of the WO-ISA. The examiner will take the third-party observations and the applicant's comments, if present, into account when drafting the WO-ISA.

If the third-party observations are not relevant or not sufficiently understandable, the documents will not be included in the ISR. The examiner will insert a comment in section V of the WO-ISA indicating that the third-party observations have been taken into account and found not to be relevant or that the third-party observations could not be taken into account, together with the reasons.

1.4 Documents cited in the application
See ISPE Guidelines 15.33.

2. Search strategy

2.1 Subject of the search; restrictions
See ISPE Guidelines 15.37.

2.2 Formulating a search strategy
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis. GL/ISPE 15.43

2.3 Carrying out the search; types of documents
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis. GL/ISPE 15.48
2.4 Reformulation of the subject of the search

The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

2.5 Closest prior art and its effects on the search

Paragraphs 1 to 3 of the corresponding section in the Guidelines for Examination in the EPO apply *mutatis mutandis*.

See also ISPE Guidelines 15.56.

2.6 End of search

The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

3. Procedure after searching

3.1 Preparation of the search report

The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

3.2 Amended international search report

It might happen that there was an error in the international search report and the applicant requests correction of that error. In such a case the examiner should consider issuing a corrected ISR (and possibly WO-ISA).

Further reasons for amending the international search report are indicated in ISPE Guidelines 15.69.
Chapter V – Preclassification (routing) and official classification of international patent applications

1. Definitions
The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

2. Preclassification (routing and distribution)
The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

3. Incorrect preclassification
The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

4. Official classification of the application
The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.  

5. Amended classification of late-published search reports
See ISPE Guidelines 7.05.

6. Classification when the scope of the invention is not clear
The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.  

7. Classification in cases of a lack of unity of invention
The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.  

8. Verification of official classification
The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.  

Rule 43.3
GL/ISPE 7.02-7.04
GL/ISPE 15.35
GL/ISPE 7.06, 7.08
GL/ISPE 7.07
Chapter VI – The state of the art at the search stage

1. General
The general considerations relating to the state of the art with regard to the determination of novelty and inventive step are set out in GL/PCT-EPO G-IV.

2. State of the art – oral disclosure, etc.
According to Rule 33.1(a) and (b), oral disclosure, use, exhibition, etc. are recognised as prior art only when this is substantiated by a written disclosure, contrary to Art. 54 EPC.

See also ISPE Guidelines 11.22 and 15.05.

3. Priority
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

4. Conflicting applications

4.1 Potentially conflicting European and international applications
Generally, where the international search is concluded less than eighteen months after the international filing date of the application, it will not be possible at the time of the search to make a complete search for potentially conflicting European and international applications. This search therefore has to be completed during the mandatory top-up search if a demand for Chapter II has been made (see GL/PCT-EPO C-IV, 5) or alternatively at the examination stage by the Examining Division if the application enters the regional phase before the EPO (see GL/EPO C-IV, 7.1).

4.2 National earlier rights
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

5. Date of reference for documents cited in the search report; filing and priority date

5.1 Verification of claimed priority date(s)
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

See also ISPE Guidelines 11.02-11.03.

5.2 Intermediate documents
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.
5.3 **Doubts as to the validity of the priority claim; extension of the search**

The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

See also ISPE Guidelines 11.06.

5.4 **Documents published after the filing date**

The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

See also ISPE Guidelines 11.11.

5.5 **Non-prejudicial disclosures**

Potentially non-prejudicial disclosures should be cited in the international search report. Whether the disclosure falls within Art. 55(1)(a) or (b) EPC will be investigated by the Examining Division after the application has validly entered the European phase.

See also ISPE Guidelines 16.70.

5.6 **Matters of doubt in the state of the art**

The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

See also ISPE Guidelines 11.23 and 15.60-15.61.

6. **Contents of prior-art disclosures**

6.1 **General remark**

The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

6.2 **Citation of documents corresponding to documents not available or not published in one of the official EPO languages**

The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

6.3 **Conflict between abstract and source document**

The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

6.4 **Insufficient prior art disclosures**

The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

6.5 **Incorrect compound records in online databases**

The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*. 

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*Rule 51bis.1(v)  
Art. 55 EPC*
7. Internet disclosures - technical journals
The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

See also ISPE Guidelines 11.13.
Chapter VII – Unity of invention

1. General remarks
Unity is assessed in the same way in the PCT and European procedures. However, the consequences of a finding of lack of unity at the search and/or the international preliminary examination stages are different under the PCT, as are the actions to be taken by the examiner. In particular, the applicant may be asked to pay additional search and/or examination fees and he may do so under protest.

Furthermore, divisional applications are not allowed under the PCT.

2. Lack of unity at the search stage
If the lack of unity finding is raised at the search stage, a search is conducted for the invention first mentioned in the claims and the applicant is invited to pay additional search fees with Form PCT/ISA/206. On Form 206 the examiner must also give complete and self-contained reasoning for the lack of unity. The applicant can then decide to:

(i) not pay any further fees,
(ii) pay some or all fees without protest or
(iii) pay some or all fees under protest.

At the same time as preparing the invitation (Form 206) the examiner must complete the WO-ISA for the searched first invention. However, at this stage only the invitation to pay further fees (Form 206) is actually sent to the applicant.

3. No request for payment of additional search fees
Exceptionally it might be chosen not to request the applicant to pay additional search fees, even if an objection as to lack of unity occurs. This could be the case when the additional search effort for the other invention(s) is minor. However, it must be borne in mind that the written opinion under Chapter I must be written for all inventions that were searched, without asking for extra examination fees. As a consequence, for consistency reasons the examiner should not ask for extra examination fees should a demand for international preliminary examination under Chapter II be filed (see GL/PCT-EPO C-V, 3.3). Thus, when deciding on whether to ask for additional search fees, the examination effort for the whole procedure must also be taken into account.

If an objection of lack of unity has been raised but it was exceptionally chosen not to request the applicant to pay additional search fees, the ISR is issued for all inventions, indicating that the application lacks unity and listing the different groups of inventions. The WO-ISA is completed for all searched inventions. In Section IV, the examiner indicates that the requirement of unity is not fulfilled and that all claims have been searched and examined and provides full reasons on the separate sheet.
In the case of a doublure (see GL/PCT-EPO B-IV, 1.1) where the earlier application also lacked unity, the applicant should be invited to pay additional fees even if all inventions were searched in the earlier application. The amount refunded will then be decided for each invention separately.

4. Cascading non-unity

If additional search fees are paid in response to an invitation to do so and the additional search(es) reveal(s) a further lack of unity “a posteriori”, no further invitation to pay further additional search fees is issued.

If the applicant pays (an) additional search fee(s), a search is carried out for the invention(s) for which the search fee(s) has/have been paid.

If the search reveals that one or more of these inventions also lack unity “a posteriori”, only the first invention of each of the groups of inventions is searched.

The WO-ISA will be drafted for all the searched inventions. Section III must be modified to cover the inventions actually searched. Under Section IV, full reasons must be given for all the non-unity objections raised. Under Section V an opinion as to novelty, inventive step and industrial applicability must be given for all searched inventions.

Claims not searched during the international phase can be prosecuted during the regional phase before the EPO in accordance with GL/EPO F-V, 13.1, as appropriate.

**Example**

A lack of unity objection is raised by the EPO acting as ISA, identifying four different inventions A, B, C and D. The first invention A is searched and the applicant is invited to pay further search fees for inventions B, C and D.

The applicant pays two further search fees for inventions B and C. During the additional search, B is found to lack unity "a posteriori" and is divided into the groups of inventions B1, B2 and B3.

In this case only B1 and C are searched, so in Section III the claims relating to inventions B2, B3 and D are indicated as not searched. In the WO-ISA under Section IV full reasons must be given for why the claims of the application were divided into A, B, C and D and why B was further subdivided into B1, B2 and B3. Under Section V an opinion on patentability must be given for A, B1 and C.

Examination of the application in the European phase will be based on either A, B1 or C (see GL/EPO F-V, 13.1(iii)). For the claims relating to inventions B2, B3 and D, an invitation under Rule 164(2) EPC will be issued in accordance with GL/EPO F-V, 13.1(iv).
5. Documents relevant only to other inventions
The provisions of section B-VII, 1.3, in the Guidelines for Examination in the EPO apply *mutatis mutandis*.

6. Reply from the applicant to the invitation to pay additional search fees

6.1 No payment of additional search fees
If, after an invitation to pay additional search fees, the applicant does not pay further fees, the file will not be returned to the examiner, but the final search report and the WO-ISA, which were already prepared by the examiner at the initial search stage, will be sent out by the formalities officer.

6.2 Payment of additional search fees without protest
If, after an invitation to pay additional search fees, the applicant has paid additional search fees without protest, a complete search will be carried out for the inventions for which search fees have been paid and the ISR will be issued for these inventions. The WO-ISA will be drafted for the claims for which search fees have been paid. Section IV is to be filled out, and Section III must be modified to the actual payment of fees.

6.3 Payment of additional search fees under protest
In reply to Form 206, the applicant may pay some or all of the additional fees under protest. If he does, then this triggers the protest procedure for determining whether the request for payment of the additional fees was justified (see also GL/PCT-EPO B-VII, 7).

If the applicant has paid additional search fees under protest and the Review Panel decided that the protest was fully or partly justified, the examiner will follow the decision of the Review Panel and will proceed to establish the ISR and WO-ISA for the inventions for which search fees have been paid. In the ISR the examiner will adapt the number of inventions and their definitions as well as the non-unity reasoning to be consistent with the decision of the review panel. In the WO-ISA, Section IV and the reasoning will be adapted to the decision of the Review Panel and Section III will be modified to the actual payment of fees. Under Section V an opinion as to novelty, inventive step and industrial applicability for all searched inventions will be given.

In the special situation where the protest was fully justified and where, as a consequence, the application is considered unitary, the examiner will follow the decision of the Review Panel and send a final ISR with no indication of non-unity. In Section IV of the WO-ISA the examiner will indicate that the requirement of unity of invention is complied with and that the report has been established in respect of all parts of the application; no reasons need to be given on the separate sheet. Under Section V an opinion as to novelty, inventive step and industrial applicability for all claims will be given.

If the applicant has paid additional search fees under protest and the Review Panel decided that the protest was not justified, the examiner will
follow the decision of the Review Panel and proceed to establish the ISR and WO-ISA for the inventions for which search fees have been paid. In the ISR and the WO-ISA (Section IV) he will indicate that the requirement of unity is not complied with. Section III will be modified to the actual payment of fees, and under Section V an opinion as to novelty, inventive step and industrial applicability for all searched inventions will be given.

The final ISR and WO-ISA will be sent out together with the decision on protest (Form 212) in order to ensure that both are consistent.

See also GL/PCT-EPO B-VII, 7, for the protest procedure and the work of the Review Panel.

7. Protest procedure
The procedure consists of a review within the ISA first by the formalities officer in charge of the file and then by a Review Panel.

7.1 Admissibility of the protest
Before initiating the protest procedure the formal admissibility of the protest in the sense of Rule 40.2(c) (Chapter I) must be checked.

To be admissible the protest should satisfy the following requirements:

(a) The applicant must have paid the prescribed protest fee (Rule 40.2(e)), and

(b) The payment under protest must be accompanied by a reasoned statement, i.e. the reasoned statement should have been filed with the payment or at the latest within the time limit set in Form 206 (Chapter I).

The reasoned statement must comply with Rule 40.2(c); i.e. the applicant should argue why the international application complies with the requirement of unity of invention or why the amount of the required additional fee is excessive. In the protest the applicant should question the number of additional fees that he has been invited to pay, and not the amount of a single additional fee.

The payment of the protest fee and the presence of a reasoned statement are assessed by specially trained formalities officers. Any substantive analysis is made by the Review Panel when assessing the justification of the protest.

7.2 Review Panel
If the applicant pays the additional fees under protest and the protest is found admissible, the case is referred to the director to appoint a three-member Review Panel, which comprises the examiner in charge, an examiner as chairperson of the Review Panel and a further examiner. This Review Panel will, in case of entry into the European phase, constitute the Examining Division. The names of the members of the Review Panel are made public on Form 212.
The Review Panel is appointed from the moment that the protest is found admissible. Its purpose is to determine, on the basis of the protest, whether the request for payment of additional fees by the examiner was justified on the basis of the reasoning given (see W 11/93). The review does not allow a re-evaluation to determine possible additional grounds for lack of unity (see W 9/07, Reasons 2.8).

The scope of the review is limited to those inventions for which additional fees have been paid. If the applicant’s reasoning is not related to those inventions, the Review Panel will come to the conclusion that the protest is not or is only partially justified, depending on the case.

If the Review Panel determines that the protest is wholly justified, it will inform the applicant with Form 212 (Decision on Protest Chapter I). This also applies if the Review Panel’s finding results in the application not lacking unity. It is not necessary to give any reasons unless the Review Panel decides that such reasoning would be beneficial. Furthermore, the Review Panel will order the reimbursement of all the additional fees and the protest fee. The search will be carried out and the written opinion established for the inventions for which the fees are paid (see GL/PCT-EPO B-VII, 6.3).

If the Review Panel considers that the protest is not justified at all, it will communicate this to the applicant with Form 212. Reasoning must be given indicating why the request for payment of the additional fees is upheld. The search will be carried out and the written opinion established for the inventions for which the fees are paid (see GL/PCT-EPO B-VII, 6.3).

If the Review Panel considers that the protest is only partially justified, it will communicate this to the applicant with Form 212. Reasoning must be given indicating why the request for payment of the additional fees is partially upheld. The search will be carried out and the written opinion established for the inventions for which the fees are paid (see GL/PCT-EPO B-VII, 6.3). The Review Panel will order the reimbursement of the corresponding additional fees but not the protest fee.

The formalities officer will send the decision of the Review Panel to the applicant and the IB. The decision on protest (Form 212) will be sent out together with the final ISR and WO-ISA in order to ensure that both are consistent.

8. Lack of unity and incomplete search
The procedures for dealing with cases which lack unity and where in addition a meaningful search is not possible are dealt with in GL/PCT-EPO B-VIII, 3.6.
Chapter VIII – Subject-matter to be excluded from the search

1. General remarks
The aim of the EPO as ISA is to issue international search reports which are as complete as possible. Nevertheless, there are situations in which the search report and the written opinion cover only part of the subject-matter claimed, or in which no search report is issued. This may be either because the international application includes subject-matter which the ISA is not required to deal with (see GL/PCT-EPO B-VIII, 2) or else because the description, claims or drawings fail to meet a requirement, such as clarity or support of the claims by the description, to such an extent that no meaningful search can be made of all or some of the claims (see GL/PCT-EPO B-VIII, 3). Applications of the latter kind are often referred to as "complex applications".

The same approach is taken as in European applications.

In principle, a declaration of no search under Art. 17(2)(a)(ii) should remain an exception. Under the PCT, even if the applicant amends the claims to overcome the objection, an additional search is not possible. When a declaration of no search is issued, the search must be performed at the examination stage if the international application enters the regional phase before the EPO and if the objection leading to the declaration has been overcome (GL/EPO C-IV, 7.2). Therefore, at least some effort should be made to carry out a meaningful search of at least part of the claimed subject-matter.

2. Subject-matter which the ISA is not required to search and examine
Art. 17(2)(a)(i) and Art. 34(4)(a)(i) together with Rules 39 and 67.1 are the counterparts of Art. 52(2), (3) and 53(b), (c) EPC concerning the exclusion from patentability of non-technical inventions, programs for computers, methods of doing business, medical methods and the exception to patentability for plant or animal varieties or essentially biological processes for the production of plants and animals, respectively. Since the PCT procedure does not lead to a grant, subject-matter which would be excluded from patentability under the EPC is identified as subject-matter for which the ISA and/or the IPEA is not required to carry out search and international preliminary examination.

The criteria applied for the decision not to perform an international search are the same as for the European procedure. This means that the discretion of an ISA not to search subject-matter set forth in Rule 39.1 is exercised by the EPO as ISA only to the extent that such subject-matter is not searched under the provisions of the EPC.

For subject-matter which the ISA is not required to search under Art. 17(2)(a)(i) and where, as a consequence, an incomplete search report
will be issued, the restriction should always be indicated both in the search report and in the WO-ISA.

2.1 Methods for treatment of the human or animal body by surgery or therapy and diagnostic methods practised on the human or animal body

Claims directed to medical treatment which would fall under the exceptions to patentability under Art. 53(c) EPC should, in principle, also be exempted from international search.

Yet the EPO as ISA applies the same practice as for European applications, and the examiner will explain so in the WO-ISA.

In the table below, several types of claim involving a composition A or substance X in methods of treatment or diagnosis (hereinafter referred to as medical treatment) are listed. Depending on the situation, some of these could be patentable in an EP application (see also GL/EPO G-VI, 7.1).

<table>
<thead>
<tr>
<th>Claim wording</th>
<th>Excluded from patentability according to Art. 53(c) EPC</th>
</tr>
</thead>
<tbody>
<tr>
<td>a compound X for use as a medicament</td>
<td>NO</td>
</tr>
<tr>
<td>b compound X for use in treating disease Y</td>
<td>NO</td>
</tr>
<tr>
<td>c composition A containing X for use in treating disease Y (composition A may be generally defined)</td>
<td>NO</td>
</tr>
<tr>
<td>d medicament containing compound X</td>
<td>NO</td>
</tr>
<tr>
<td>e use of X in a composition A for the treatment of disease Y</td>
<td>YES</td>
</tr>
<tr>
<td>f use of X as a medicament for the treatment of disease Y</td>
<td>YES</td>
</tr>
<tr>
<td>g use of X for the treatment of disease Y</td>
<td>YES</td>
</tr>
<tr>
<td>h use of X for preparing a medicament</td>
<td>NO</td>
</tr>
<tr>
<td>i use of X for the manufacture of a medicament for treating disease Y</td>
<td>NO</td>
</tr>
<tr>
<td>j process for the preparation of a medicament for treating disease Y using compound X as an active ingredient</td>
<td>NO</td>
</tr>
<tr>
<td>k method of treatment of disease Y using X</td>
<td>YES</td>
</tr>
</tbody>
</table>
For claims of type (a), (b) or (c), the examiner will search and examine the claims and give reasons with respect to the novelty and inventive step of the indicated uses as for an EP application. In the WO-ISA, a remark will be added that novelty and inventive step have been assessed according to EPO practice. The reason for adding this remark is that under Art. 54(4) and (5) EPC it is possible to obtain patent protection for any substance or composition comprised in the state of the art, for any use or specific use, respectively, in a (medical) method referred to in Art. 53(c) EPC, provided that such use is not comprised in the state of the art. Claims seeking this kind of protection may be drafted as "Substance X for use as a medicament/for use in therapy" or "Substance X for use in the treatment of disease Y", respectively. See also GL/EPO G-VI, 7.1.

For claims of type (d), (h), (i) or (j), the examiner will search and examine the claims and give reasons with respect to novelty and inventive step of the indicated uses as for an EP application. In the WO-ISA, a remark will be added that novelty and inventive step have been assessed according to EPO practice.

For claims of type (e), (f), (g) or (k), in the vast majority of cases, a search report is established on the basis of the alleged effects of the product/composition, because their subject-matter can readily and in a straightforward manner be understood in terms of these effects. For reasons of efficiency an opinion on novelty, inventive step and industrial applicability will be given for (at least) the independent claims, as far as relating to the alleged effects of the compound/composition, as would be done for an EP application. A reservation concerning patentability will be added, indicating that at the EPO claims directed to a method of treatment or the use of a composition in a treatment are exempted from patentability, but that a claim directed to a composition or substance for such use would be admissible.

In some cases, no search report can be established for claims of type (e), (f), (g) or (k), because their subject-matter cannot readily and in a straightforward manner be understood in terms of the alleged effects of the compound/composition. For these claims, no assessment under Art. 33(1), i.e. novelty, inventive step and industrial applicability, will be carried out.

2.2 Subject-matter according to Rules 39.1(i), (iii), (v) and (vi)
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

2.2.1 Computer-implemented business methods
As a result of an amendment to the Agreement between the EPO and WIPO under the PCT, any national or resident of the United States of America filing an international application on or after 1 January 2015 with the United States Patent and Trademark Office (USPTO) or the IB as receiving Office will be able to select the EPO as ISA irrespective of the technical field in which the application is classified. It should, however, be noted that the Notice from the EPO dated 1 October 2007 concerning business methods remains applicable. Therefore, the EPO as ISA will, in all

Rule 33.3(b)

OJ EPO 2014, A117
OJ EPO 2007, 592
OJ EPO 2010, 304
GL/ISPE 9.07
cases where the subject-matter of the international application involves technical means, consider the application and to the extent possible provide a search report for those parts of it which are more than mere business methods.

The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

3. **No meaningful search possible**

The meaning of the word "meaningful" in the context of Art. 17(2)(a)(ii) is essentially a matter for the examiner to decide. The examiner's finding may change in the light of any reply from the applicant to the invitation for informal clarification, if available (see GL/PCT-EPO B-VIII, 3.3 and 3.4). The exercise of the examiner's discretion will depend upon the facts of the case.

The term "meaningful search" in Article 17(2)(a)(ii) should be read to include a search that within reason is complete enough to determine whether the claimed invention complies with the substantive requirements, that is, the novelty, inventive step, and industrial applicability requirements, and/or the sufficiency, support and clarity requirements of Articles 5 and 6. Accordingly, a finding of "no meaningful search" should be limited to exceptional situations in which no search at all is possible for a particular claim, for example where the description, the claims or the drawings are totally unclear. To the extent that the description, the claims or the drawings can be sufficiently understood, even though parts of the application are not in compliance with the prescribed requirements, a search should be performed recognising that the non-compliance may have to be taken into account for determining the extent of the search.

As there is no legal provision providing that an applicant must formulate the application in such a way as to make an economical search possible, "reasons of economy" cannot be used as a reason, or part of a reason, for issuing an incomplete search report.

3.1 **Examples of impossibility to perform a meaningful search over the whole of the claimed scope**

A number of non-limiting examples will illustrate where a restriction of the search may find application:

Art. 5 and 6

(i) claims lacking support; insufficient disclosure

One example would be the case of a broad or speculative claim supported by only a limited disclosure covering a small part of the scope of the claim. This could be the case if the breadth of the claim is such as to render a meaningful search over the whole of the claim impossible, and where a meaningful search could only be performed on the basis of the narrower, disclosed invention. This may mean a search of the specific examples. In such a case, it will often be de facto impossible to do a complete search of the whole of the claim at all, because of the broad drafting style. The examiner
should bear in mind that the requirements under Art. 5 and 6 concerning sufficiency of disclosure and support should be seen in relation to the person skilled in the art.

(ii) claims lacking conciseness

An example would be where there are so many claims, or so many possibilities within a claim, that it becomes unduly burdensome to determine the matter for which protection is sought (for the case of multiple independent claims in the same category see GL/PCT-EPO B-VIII, 4). A complete search (or any search at all) may de facto be impossible.

It is noted that the EPO allows multiple dependent claims, provided that they do not detract from the clarity of the claims as a whole (see also GL/EPO F-IV, 3.4) and that the arrangement of claims does not create obscurity in the definition of the subject-matter to be protected (see also GL/EPO F-IV, 3.5). In case of unclarity, it may be appropriate for the examiner to first invite the applicant for informal clarification before the search is carried out (see GL/PCT-EPO B-VIII, 3.3-3.6).

(iii) claims lacking clarity

An example would be where the applicant's choice of parameter to define his invention renders a meaningful comparison with the prior art impossible, perhaps because the prior art has not employed the same parameter, or has employed no parameter at all. In such a case, the parameter chosen by the applicant may lack clarity (see Art. 6; cf. GL/EPO F-IV, 4.11). It may be that the lack of clarity of the parameter is such as to render a meaningful search of the claims or of a claim or of a part of a claim impossible, because the choice of parameter renders a sensible comparison of the claimed invention with the prior art impossible. If so, the search may possibly be restricted to the worked examples, as far as they can be understood, or to the way in which the desired parameter is obtained.

In all examples listed above, the examiner may where appropriate informally invite the applicant to provide clarification of the claimed subject-matter (see GL/PCT-EPO B-VIII, 3.3).


3.2 Nucleotide and amino acid sequences

If the sequence listing of an international application is not available in electronic form and/or does not comply with the standard provided in Annex C to the Administrative Instructions (WIPO Standard ST.25), the EPO as ISA will invite the applicant to furnish the sequence listing in electronic text format and pay a late furnishing fee within a non-extendable time limit of one month from the date of the invitation.

Art. 6
Rule 6.1(a)
Rule 6.4(a)
GL/ISPE 9.25 and 9.30
GL/ISPE 9.41
Rule 5.2, 13ter.1
OJ EPO 2011, 372
OJ EPO 2013, 542
GL/ISPE 9.39, 15.11
If, within the time limit set, the applicant has not submitted the sequence listing in the required electronic form and format and paid the late furnishing fee, the EPO as ISA will carry out the international search without the sequence listing to the extent that a meaningful search can be carried out.

The examiner when performing the search will either:

(i) issue a declaration under Art. 17(2)(a)(ii) and Rule 13ter.1(d) that no meaningful search on any claimed subject-matter is possible due to the failure of the applicant to comply with Rule 5.2 (no sequence listing) and Rule 13ter.1(a) (no computer-readable sequence listing);

or

(ii) issue an incomplete search report with a declaration under Art. 17(2)(b) and Rule 13ter.1(d) that a meaningful search is not possible in respect of certain claimed subject-matter due to the failure to comply with Rule 5.2 (no sequence listing) and Rule 13ter.1(a) (no computer-readable sequence listing).

This also has consequences for the international preliminary examination procedure before the EPO as IPEA (see GL/PCT-EPO C-VIII, 2.1).

3.3 Informal clarification

Where the description, claims or drawings fail to comply with a requirement, such as clarity or support of the claims by the description, to such an extent that no meaningful search can be made, the examiner may informally contact the applicant to clarify specific aspects of the application before the search is carried out. Such informal clarification may help the examiner to focus the search better. It is highly recommended to issue such an invitation before issuing an incomplete ISR or a declaration of no search. However, there is no legal obligation on the examiner to use it and no legal consequences in the PCT if the applicant does not respond. An incomplete search report or a declaration of no search may still be issued without prior clarification.

Informal clarification may take the form of a telephone consultation or of a written request (Form PCT/ISA/207) sent by fax. In both cases the applicant can be given a short time limit (normally two weeks) to respond. In view of the short time limits in the PCT, a telephone consultation, for which minutes must be written, may be more appropriate. If the issues at stake can be clarified during the telephone consultation, no time limit will be given. The examiner will send the minutes of the consultation for information and will prepare the ISR and WO-ISA taking the result of the consultation into account.

Alternatively, a written request for clarification can be sent by fax. This is in particular appropriate when dealing with non-European representatives due to potential time zone differences and linguistic problems, and/or when the issue to be discussed is not suitable for a telephone consultation.
3.4 Reply to the invitation for informal clarification

3.4.1 Failure to reply in time or no reply
If the applicant does not reply within the time limit set to the invitation for informal clarification, the examiner will prepare the search report and WO-ISA to the extent possible without the requested clarification.

If the applicant replies after the time limit has expired, and the search report has not yet been established, the reply should be taken into account; if the search report has already been established the reply will not be taken into account.

3.4.2 Reply in time
If the applicant replies to the invitation for informal clarification, the examiner will prepare the search report and WO-ISA taking the reply into account.

3.5 The content of the WO-ISA after an invitation for informal clarification and/or in case of a restriction of the search
Generally, a restriction of the search will not always be indicated in the international search report. Rather the extent of the search as well as the reasons for the restriction will in many cases only be indicated in the WO-ISA, as explained below. The opinion given is normally restricted to what has actually been searched.

If after clarification a complete search can be made, the ISR will be designated as complete. Any outstanding clarity problem will be mentioned in Box VIII of the WO-ISA.

If only some of the claims and/or parts of the claims can be searched and it is not possible, on the basis of the description, to foresee a likely fallback position for the unsearched subject-matter, even taking any reply from the applicant into consideration, a precise indication of what has been searched with the corresponding claims, together with full reasoning why the search was restricted, are entered into both the ISR and the WO-ISA. In addition, in the WO-ISA an opinion as to novelty, inventive step and industrial applicability of the searched subject-matter must be given.

If some claims or parts of claims cannot be searched but it is possible, on the basis of the description, to foresee a searchable fallback position, taking any possible reply from the applicant into consideration, the ISR will be filled out as for a complete search in respect of those claims. An indication which claims have been searched (in part), together with full reasoning why the search was restricted, and a precise indication of what has been searched are entered into the WO-ISA. In the ISR the cited documents will relate to the searched (or partially searched) claims only. In addition, in the WO-ISA an opinion as to novelty, inventive step and industrial applicability of the searched subject-matter must be given.

If, even taking any reply from the applicant into consideration, it is not possible to perform a search at all, a declaration of no search, together with
full reasoning why, is issued instead of the ISR. The WO-ISA must contain full reasoning why the search is not possible.

Rule 39

A restriction of the search due to exceptions mentioned in Rule 39 (e.g. medical treatment claims) must always be indicated in the search report.

3.6 Combination of an incomplete search and lack of unity

The requirements of unity of invention and the requirements of Art. 17(2)(a)(ii) are separate requirements. However, it is possible that an application both violates the requirements of clarity, disclosure, support or conciseness to such an extent that a meaningful search cannot be carried out, and lacks unity. In that case, the examiner can combine an incomplete search and a finding of non-unity. However, the applicant should not be invited to pay additional fees for subject-matter which will later not be searched under Art. 17(2)(a)(ii). Typically, a non-unity objection could be made first and then an incomplete search applied to the searched invention. In such a case the examiner may send an informal clarification request for the first invention only and include in the invitation to pay additional fees remarks on clarity problems related to further inventions.

However, if the complexity lies in lack of clarity, the search will be restricted first, and the non-unity objection applied to the clear parts of the claimed subject-matter.

4. Multiple independent claims per category

Plural independent claims in one category are per se not a reason for an incomplete search

Generally, an opinion must be given on all searched claims. Only one independent claim in each category needs to be treated in detail; short comments would normally suffice for further independent claims.

Furthermore, if appropriate, an objection as to clarity and conciseness under Article 6 may be made under Box VIII. The EPO as ISA may exercise its discretion to ask the applicant to clarify the subject-matter to be searched, applying the same procedure as described under GL/PCT-EPO B-VIII, 3.3-3.4.
Chapter IX – Search documentation

1. General

1.1 Organisation and composition of the documentation available to the Search Divisions
The corresponding section in the Guidelines for Examination in the EPO applies \textit{mutatis mutandis}.

1.2 Systematic access systems
The corresponding section in the Guidelines for Examination in the EPO applies \textit{mutatis mutandis}.

2. Patent documents organised for systematic access

2.1 PCT minimum documentation
The corresponding section in the Guidelines for Examination in the EPO applies \textit{mutatis mutandis}.

2.2 Unpublished patent applications
Since the search for conflicting applications that are not published at the time of the initial search is completed either during Chapter II in case a demand is filed or during the national/regional phase, the documents which can be cited in the search report do not include unpublished patent applications (see GL/PCT-EPO B-VI, 4.1).

2.3 Search reports
The corresponding section in the Guidelines for Examination in the EPO applies \textit{mutatis mutandis}.

2.4 Patent family system
The corresponding section in the Guidelines for Examination in the EPO applies \textit{mutatis mutandis}.

3. Non-patent literature arranged for systematic access

3.1 Periodicals, records, reports, books, etc.
The corresponding section in the Guidelines for Examination in the EPO applies \textit{mutatis mutandis}.

4. Non-patent literature arranged for library-type access
The corresponding section in the Guidelines for Examination in the EPO applies \textit{mutatis mutandis}.

\textit{Rule 34.1(b)(i), (ii) and Rule 34.1(c)}
Chapter X – Search report

1. General
The results of the search will be recorded in an international search report. A number of different possible limitations of the scope of the search report exist. These are:

(i) a declaration replacing the search report according to Art. 17(2)(a) (see GL/PCT-EPO B-VIII);

(ii) an incomplete search report according to Art. 17(2)(b) (see GL/PCT-EPO B-VIII);

(iii) a partial international search report due to a finding of a lack of unity according to Art. 17(3)(a) and Rule 13; and

(iv) an incomplete search report due to missing sequence listings (see GL/PCT-EPO B-VIII, 3.2).

The Search Division is responsible for drawing up the international search report (see GL/PCT-EPO B-I, 2 and subsections).

This chapter contains the information which is necessary to enable the examiner to correctly prepare the search report.

A search report must contain no matter, in particular no expressions of opinion, reasoning, arguments or explanations, other than that required by the form or referred to in GL/PCT-EPO B-X, 9.2.8. However, this does not apply to the written opinion (see GL/PCT-EPO B-XI, 3).

2. Different types of search reports drawn up by the EPO as ISA
The EPO in its capacity as ISA will draw up the following types of search reports:

(i) international search reports under the PCT;

(ii) international-type search reports. For details, reference is made to GL/EPO B-II, 4.5.

3. Form and language of the search report

3.1 Form
See ISPE Guidelines 16.07 and 16.08. Rule 43.10

3.2 Language
See ISPE Guidelines 16.09. Rule 43.4

3.3 Account of the search
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.
4. Identification of the patent application and type of search report
The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

5. Classification of the patent application
The EPO as ISA classifies the application according to the IPC and CPC.

6. Areas of technology searched
The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

7. Title, abstract and figure(s) to be published with the abstract (as indicated on supplemental sheet A)

- **Rule 44.2**
- **Rule 8.1, 38**
- **Rule 37**

The international application must contain an abstract and a title. If the search report is published together with the application (A1 publication), the examiner indicates on supplemental sheet A:

- (i) the approval or amendment of the text of the abstract, which should not exceed 150 words;
- (ii) the approval or amendment of the title of the invention. The procedure is the same as for EP files (see GL/EPO B-X, 7); and
- (iii) the figure which is to accompany the abstract. It is possible to indicate multiple figures from various sheets, but the overall size should not exceed what could fit on an A4 sheet.

- **Rule 8.2**
- **Rule 8.1, 38**
- **Rule 37**

- **GL/ISPE 16.30**
- **GL/ISPE 16.31-16.39**
- **GL/ISPE 16.40, 16.43**
- **GL/ISPE 16.44-16.47**

If the application is to be published before the international search report is prepared (A2 publication, see GL/EPO B-X, 4), the examiner only needs to prepare the classification data. Titles, abstracts and figures are published as submitted by the applicant.

It is to be noted that first filings (i.e. applications not claiming priority from an earlier application) cannot be published as A2.

8. Restriction of the subject of the search

In the following cases, the international search report, the declaration replacing it, or the incomplete or partial search report will indicate whether the subject of the search was restricted and which claims have or have not been searched:

- **Art. 17(3)(a), Rule 13**
- **Art. 17(2)(a)**

- (i) lack of unity of invention (see GL/PCT-EPO B-VII).
- (ii) claims in respect of which no meaningful search or only an incomplete search can be carried out (see GL/PCT-EPO B-VIII).

In case (ii), the following situations may occur:

- (a) A declaration that a meaningful search has not been possible on the basis of all claims replaces the search report; or
(b) If a meaningful search has not been possible for one or more of the claims in part or in full, the claims concerned are mentioned in the incomplete search report and/or in the written opinion. \textit{Art. 17(2)(b)}

In case (a), the reasons for not carrying out the search should be indicated in the declaration.

In case (b), a limitation of the search will not always be indicated in the ISR. Rather, the extent of the search as well as the reasons for the restriction will in many cases only be indicated in the WO-ISA. See GL/PCT-EPO B-VIII, 3.5, for details of whether an indication under Art. 17 should be made in the ISR or only in the WO-ISA.

(iii) missing sequence listings (see GL/PCT-EPO B-VIII, 3.2). \textit{Rule 5.2, 13ter.1}

9. Documents noted in the search

9.1 Identification of documents in the search report

9.1.1 Bibliographic elements
The corresponding section in the Guidelines for Examination in the EPO applies \textit{mutatis mutandis}. \textit{GL/ISPE 16.72}

9.1.2 "Corresponding documents"
The corresponding section in the Guidelines for Examination in the EPO applies \textit{mutatis mutandis}. \textit{Rule 33.1, GL/ISPE 16.58}

9.1.3 Languages of the documents cited
The corresponding section in the Guidelines for Examination in the EPO applies \textit{mutatis mutandis}. \textit{GL/ISPE 15.64, 15.67}

9.2 Categories of documents (X, Y, P, A, D, etc.)
The corresponding section in the Guidelines for Examination in the EPO applies \textit{mutatis mutandis}. \textit{GL/ISPE 16.59}

9.2.1 Particularly relevant documents
The corresponding section in the Guidelines for Examination in the EPO applies \textit{mutatis mutandis}. \textit{GL/ISPE 16.60-16.62}

9.2.2 Documents defining the state of the art and not prejudicing novelty or inventive step
The corresponding section in the Guidelines for Examination in the EPO applies \textit{mutatis mutandis}. \textit{GL/ISPE 16.63}

9.2.3 Documents which refer to a non-written disclosure
The corresponding section in the Guidelines for Examination in the EPO applies \textit{mutatis mutandis}. \textit{GL/ISPE 16.64}
9.2.4 Use of "P" documents in the search report

Although "P" documents are normally not used for the further examination they should be indicated in the search report since they might become pertinent at a later national stage. The EPO as ISA also cites non-patent literature P-X documents in the search report. If the priority document is not available to the examiner at the time of the search, it will be assumed that the priority is valid for the purpose of establishing the search report and written opinion. For the relevant dates for conducting the search, see GL/PCT-EPO B-VI, 3.

GL/ISPE 16.65
Furthermore, the corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

9.2.5 Documents relating to the theory or principle underlying the invention

GL/ISPE 16.66
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

9.2.6 Potentially conflicting patent documents

GL/ISPE 16.67
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

9.2.7 Documents cited in the application

See GL/ISPE 16.68.

9.2.8 Documents cited for other reasons

GL/ISPE 16.69
GL/ISPE 11.10
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

9.3 Relationship between documents and claims

GL/ISPE 16.71
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

9.4 Identification of relevant passages in prior art documents

Rule 43.5(e)
GL/ISPE 15.64,
GL/ISPE 16.58(b)
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

10. Authentication and dates

Rule 43.2, 43.8
GL/ISPE 16.76-16.77
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

11. Copies to be attached to the search report

11.1 General remarks

Rule 44.1 and 44.3
GL/ISPE 16.79
One copy of the international search report is sent to the IB and one to the applicant. The latter is accompanied by copies of all documents cited, except those documents appearing in the search report after the "&" symbol, which are not designated for copying and communication to the applicant (see GL/EPO B-X, 11.3).
11.2 Electronic version of document cited
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

11.3 Patent family members; the "&" sign
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

11.4 Reviews or books
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

11.5 Summaries, extracts or abstracts
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

11.6 Citation of video and/or audio media fragments available on the internet
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

12. Transmittal of the search report and written opinion
The EPO forwards one copy of the search report or the declaration under Art. 17(2)(a) and of the written opinion to the IB and one copy to the applicant. The applicant also receives copies of all cited documents see GL/EPO B-X, 11.1), including automated translations annexed to the written opinion (when appropriate, see GL/EPO B-X, 9.1.3) and those documents appearing after the "&" sign and designated to be copied and sent to the applicant (see GL/EPO B-X, 11.3).
Chapter XI – The written opinion

1. The written opinion

Under Chapter I, at the same time as establishing the search report the search examiner must establish the written opinion of the ISA (WO-ISA) to be sent to the applicant together with the search report. The WO-ISA gives a preliminary and non-binding opinion on whether the claimed invention appears to be novel, to involve an inventive step and to be industrially applicable. When appropriate, an opinion will also be given on added subject-matter, unity, insufficient disclosure and clarity or support issues, as well as formal defects.

The findings of the written opinion must be consistent with the document categories assigned in the search report and must also be consistent with any other issues raised in the search report, such as lack of unity of invention or limitation of the search.

If there are no defects in the application, the WO-ISA will state the reasons why the application is considered to fulfil the requirements of novelty, inventive step and industrial applicability.

The written opinion (and any informal comments filed by the applicant) will be made available to the public by the IB at the same time as the international publication.

If the application subsequently enters the EP phase, the applicant is obliged to reply to any negative WO-ISA or IPRP/IPER. The WO-ISA is thus comparable to the ESOP in the European procedure.

2. Basis of the written opinion (WO-ISA)

The applicant cannot amend his application before the search report has been communicated to him. Consequently, the WO-ISA will always relate to the application documents as originally filed or a translation thereof, and subject to the possibility of sequence listings being furnished later for the purposes of international search (see Rule 13ter.1). Furthermore, any reply filed by the applicant in response to an invitation for informal clarification (see GL/PCT-EPO B-VIII, 3.4) will also be taken into consideration when drawing up the written opinion.

Replacement pages or sheets, filed in response to an invitation by the receiving Office to correct defects in the international application, are deemed to be part of the international application "as originally filed". These sheets are identified with a stamp "SUBSTITUTE SHEET (RULE 26)" (see GL/PCT-EPO H-IV, 1). Also, replacement pages or sheets for rectification of obvious errors under Rule 91 (see GL/PCT-EPO H-IV, 2) are deemed to be part of the international application "as originally filed". These sheets are identified with "RECTIFIED SHEET (RULE 91.1)".

See GL/PCT-EPO H-IV, 2, for the procedure to follow if the rectified sheets contain added subject-matter.
2.1 Applications containing missing parts of description and/or drawings filed under Rule 20

After the filing date, an applicant has the possibility to file parts of the application which were erroneously omitted, and still keep the original filing date. The examiner may have to check whether the assessment by the RO was correct (see GL/PCT-EPO H-II, 2.3.2).

If these parts were indeed completely contained in the priority document (or if the priority document and any other document needed is/are not available), the examiner will treat the file as having the filing date accorded by the RO. If the documents needed for the check are not available, this will be indicated in the WO-ISA, in Section I of the separate sheet.

If these parts were not completely contained in the priority document, the decision on the filing date made by the RO is still valid for the PCT phase. However, the examiner will indicate in the WO-ISA under Section I on the separate sheet that there are doubts as to whether the missing parts were actually completely contained in the priority document. The search report and WO-ISA will also include documents which would be relevant if the application were to be redated (see GL/PCT-EPO B-III, 2.3.3).

3. Analysis of the application and content of the written opinion

3.1 The examiner’s dossier

The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

3.2 Reasoned objections

3.2.1 Opinion on novelty, inventive step and industrial applicability

The opinion given in the WO-ISA is restricted to what has actually been searched; this should also be made clear in the WO-ISA.

A full explanation of the conclusions reached should always be given for all searched claims, regardless of whether this conclusion is positive or negative. Normally only one independent claim in each category is treated in detail; for negative conclusions regarding further independent claims, as well as for dependent claims, shorter comments can be made.

3.2.2 Multiple independent claims

Plural independent claims in one category are per se not a reason for a restriction of the search (see GL/PCT-EPO B-VIII, 4).

If appropriate, an objection as to clarity and conciseness under Article 6 may be made under Box VIII

3.2.3 Dependent claims – WO-ISA

Dependent claims should be indicated as complying or not with the requirements of novelty, inventive step and industrial applicability. Short statements of the reasons why the claims do not comply with these requirements should be given on the separate sheet. At the discretion of
the examiner, more detailed comments may be made about selected dependent claims. If any claims are found to be novel and inventive, brief reasons for this too should be given on the separate sheet.

3.2.4 Clarity, conciseness, support and formal defects – WO-ISA
Major clarity, conciseness or support issues will be mentioned under Box VIII, unless they result in a meaningful search being impossible, in which case they will be treated under Section III.

Formal defects (e.g. reference signs, two-part form, acknowledgment of prior-art documents, etc.) as well as minor clarity issues will be dealt with under Boxes VII and VIII respectively.

If the application is severely deficient and it is clear that the claims will have to be drastically redrafted anyway, it is not necessary to make objections with respect to minor clarity issues and/or formal issues.

3.3 Making suggestions
It is possible to make suggestions in the written opinion as to how certain objections raised may be overcome. However, the examiner must not actually, of his own volition, make any final amendments to the application documents, however minor, for the reason that only amendments submitted by the applicant may be taken into consideration for the IPER. In no circumstances should the impression be given that compliance with the suggestions would lead to an allowable application under the EPC or any national law.

If no demand for Chapter II is filed, the WO-ISA will automatically be converted to an IPRP. Therefore, the WO-ISA should not contain formulations suggesting to the applicant to actively file submissions.

3.4 Positive or negative WO-ISA
The examiner needs to indicate whether the WO-ISA is to be considered positive or negative for further prosecution. The reason for this is that when entering the European phase the applicant is required to respond to the WO-ISA if it is negative, but not if it is positive (see GL/EPO E-VIII, 3.3.2).

As a general rule, a WO-ISA is considered positive if it contains no objections at all or only minor objections which would not hinder a direct grant in the EP phase (see also GL/EPO C-V, 1.1).

In the special case where the search report cites P and/or E documents but the priority could not be checked and there are no other objections, the WO-ISA is considered positive (since the examiner in the EP phase first has to evaluate the validity of the priority and then decide whether a grant is still possible).

On the other hand, if the relevance of the document is independent of the priority being valid, detailed reasons for the novelty objection will be given, as well as an indication to the applicant that such a document would be relevant when entering the regional phase before the EPO.
In the case of method of treatment claims which can easily be reformulated into an allowable format (see also GL/PCT-EPO B-VIII, 2.1), the above applies as well; i.e. if this is the only objection, the WO-ISA will be considered positive since such a reformulation can be done by the examiner at the grant stage in the regional phase before the EPO.

In the special case of a non-unitary application, where all inventions searched were found to be novel and inventive, but still lacking unity - as the only objection - the WO-ISA is marked as negative.

4. Priority claim and the WO-ISA

Normally, priority need only be checked if a relevant P or E document is found during the search. However, there may also be cases where the examiner immediately realises that the priority is not valid (e.g. in the case of an alleged doublure (see GL/PCT-EPO B-IV, 1.1) or a continuation-in-part). Also, in case of restoration of priority rights, the examiner may insert a comment in Box II (see GL/PCT-EPO B-XI, 4.1).

4.1 Restoration of priority

The applicant has the possibility to file a request for restoration of priority right up to two months after expiry of the priority year from the claimed priority.

In the international phase, restoration can be granted under both the criteria of "due care" and "unintentional". The EPO as receiving Office and as designated Office in the regional phase will decide on the basis of the "due care" criterion (which is the same criterion as used for EP applications with respect to re-establishment of rights under Art. 122 EPC). If the EPO was not the receiving Office, the request may have been decided upon under the "unintentional" criterion.

If the priority right was restored by the receiving Office under the "due care criterion", no new request need be filed with the EPO as designated/elected Office, since the EPO will, in principle, recognise the decision of the receiving Office. If, however, the EPO has reasonable doubt that the requirements for grant were not met, it will notify the applicant accordingly. In this communication the reasons for such doubt will be indicated and a time limit will be set within which the applicant may submit comments.

If the priority right was restored by the receiving Office under the "unintentional criterion", a new request needs to be filed with the EPO as designated/elected Office, since the EPO is not bound by the decision of any receiving Office under the "unintentional criterion".

If the examiner notices that the filing date exceeds the earliest priority date plus twelve and two months this may be indicated in the WO-ISA.

4.2 Use of "P" documents in the written opinion

If the priority document is not available, the opinion will be established on the assumption that the claimed priority is valid. In this case, no comments need be made regarding "P" documents, but the "P" documents will
nevertheless be indicated under Section VI. For potentially conflicting patent documents which might give rise to an objection under Art. 54(3) EPC in the regional phase, the statements in GL/PCT-EPO B-XI, 4.3, below regarding "E" documents apply.

If the priority document is available, the examiner will check the validity of the priority and indicate any negative finding under Section II. Should the priority be found not to be valid, detailed comments will be made for these documents with respect to novelty and inventive step of the claimed subject-matter under Section V, since these documents then become prior art under Rule 33.1(a).

Sometimes it is possible for the examiner to determine from the documents on file that the claimed priority is not valid. An example would be when during the search a document is found which shows that the priority document of the searched application is actually not the first application for the claimed invention.

4.3 Use of "E" documents in the written opinion
Although there are no harmonised provisions in the PCT Contracting States that correspond to Art. 54(3) EPC, such documents will be mentioned under Section VI if they are considered prejudicial to the novelty of at least one claim. If the relevance of the document is independent of the priority being valid or if the priority could be checked and was found invalid, reasons for the novelty objection will be provided, together with an indication that such a document would be relevant when entering the regional phase before the EPO.

On the other hand, if the document would be relevant under Art. 54(3) EPC only if the priority is not valid, and this could not be checked, then no reasons need to be given.

5. Unity in relation to the written opinion
In the case of lack of unity where more than one invention has been searched, for each invention searched one independent claim in each category must be treated in detail.

See GL/PCT-EPO B-VII for further details.

6. The written opinion in cases of a restriction of the search
The extent of the search as well as the reasons for the restriction will in many cases only be indicated in the WO-ISA. See GL/PCT-EPO VIII, 3.5, for details of whether an indication under Art. 17 should be made in the ISR or only in the WO-ISA. The opinion given is then normally restricted to what has actually been searched.

Any argumentation and objections presented in the written opinion must be consistent with the restrictions of the search and the reasons therefor. See also GL/PCT-EPO B-VIII, 2, 3 and 3.1.
7. **Sequence listings**

Where the applicant has not filed an electronic sequence listing conforming to WIPO Standard ST.25 in response to a request from the ISA, or has not paid the late furnishing fee, the WO-ISA will indicate under Section III that the written opinion is limited to the same extent as the search was limited because the applicant failed to comply with Rule 5.2 (no sequence listing) and Rule 13ter.1(a) (no computer-readable sequence listing).

8. **Options open to the applicant following receipt of the ISR and WO-ISA**

See ISPE Guidelines 2.15.

If the international application subsequently enters the EP phase, the applicant is obliged to reply to any negative WO-ISA or IPRP/IPER.
Chapter XII – Supplementary international search (SIS)

1. General
The supplementary international search system is optional for both applicants and international authorities. Its purpose is to enable applicants, during the PCT international phase, to obtain further supplementary searches from other authorities so that they have a better basis for deciding whether or not to enter the regional phase.

The EPO as SISA only accepts a limited number of SIS requests per year. Since 2010, the EPO has limited the number of SIS requests it will accept to 700 per year.

2. Time limits
An applicant can request a SIS up to the end of 19 months from the priority date. The request must be filed with the IB.

The SISA must start the search promptly after receipt of the necessary documents, though it may delay the start of the search until it has received the ISR from the main authority, but not later than the end of 22 months from the priority date.

The supplementary international search report (SISR) must be established within 28 months from the priority date so as to allow the applicant to take it into account when deciding whether or not to enter the regional/national phase.

The file will therefore be sent to the examiner as soon as all the documents have been received, including the ISR from the main authority. If, however, the ISR from the main authority is not received within 22 months from the priority date, the file will be sent to the examiner to enable him to start the search.

3. Basis for the search
The SIS is always made on the claims as originally filed (or a translation thereof), irrespective of whether amendments have been filed under Art. 19 or 34.

4. Scope of the search
At the EPO the scope of a SIS is the same as for any other PCT search carried out by the EPO as ISA and is not limited to documentation in a specific language.

If an ISR from the main ISA is already available when the examiner carries out the SIS, it will be taken into account when establishing the SISR and written opinion.
5. Limitation of the search for reasons other than non-unity

With respect to limitations of the search for reasons other than non-unity (including the issuance of a declaration of no search), the same criteria apply as for any PCT search carried out by the EPO as ISA (see GL/PCT-EPO B-VIII, 2, 3 and subsections).

Any such limitation of the search will be indicated in the search report and/or written opinion as set out in GL/PCT-EPO B-X, 8, and B-XI, 6, with the exception that in the case of a declaration of no search (Form PCT/SISA/502) no written opinion from the SISA is provided for. For any other limitation of the search, the reasoning will be given only in the WO-SIS and an automatic reference thereto will be inserted in the SISR.

Furthermore, the SISA does not have to search claims which were not searched by the main ISA. However, the examiner will not limit the SIS merely on the grounds that the main ISA did so, but will make a case-by-case assessment based on EPO practice to determine whether the limitation made by the main ISA was appropriate under EPO practice.

For non-unity: see GL/PCT-EPO B-XII, 10.

6. Filling out the search report

The SISR is filled out in the same way as for any PCT search, with the exception that publication details do not have to be provided since the main ISA has already provided the publication data and IPC classes.

The examiner will not cite in the SISR a document already cited in the ISR unless he attaches a different significance to it, e.g. as a Y document in combination with a newly cited document or where the main ISR has clearly failed to recognise the extent of the document's relevance.

Furthermore, it will be indicated in the SISR whether or not the main ISR was available and taken into account.

7. Written opinion

No separate WO-ISA is established for a SIS. Instead, only a free-text sheet is used, and this will contain the same information as the separate sheet that is part of the WO-ISA. A positive conclusion must be reasoned in the same way as in a WO-ISA/IPER.

Formally, the WO-SIS is part of the SISR and is called the "Scope Annex" in Form PCT/SISA/501.

Although the WO-SIS will concentrate on the documents cited in the SISR, in some circumstances it might be appropriate to raise objections based on documents cited in the ISR.

An example would be that of a document cited in the ISR which could be used as a Y document for inventive step for some dependent claims in the WO-SIS. In this case it might be necessary to cite the document again in the SISR as a Y document for those claims if this was not already indicated.
in the main ISR (see also GL/PCT-EPO B-XII.6), and to provide argumentation in the WO-SIS.

It may also occur that although the EPO as SISA finds further pertinent prior art, objections may also be raised based on X and/or Y documents cited in the ISR. In such a case, the examiner may choose to base objections only on the documents cited in the ISR if considered expedient. Should the objections correspond to those raised in the WO-ISA from the main authority, a mere reference to the WO-ISA objections will suffice.

There may also be cases where the ISR contains documents pertinent for novelty and/or inventive step and the EPO as SISA cannot find any further relevant documents (only possibly A documents). In such a case the following two possibilities will arise:

(i) if the examiner agrees with the categories (X, Y) given in the ISR for these documents, it is not necessary to cite the documents again in the SISR. The examiner will then use the documents cited in the ISR to raise objections of lack of novelty and/or inventive step. If the WO-ISA from the main authority has raised the same objections, and the examiner agrees with the given reasoning, a mere reference to the objections raised in the WO-ISA from the main authority will suffice.

(ii) if the examiner does not agree with some or all of the categories (X, Y, A) given in the ISR for any such documents considered pertinent and upon which the examiner wishes to base his objections in the WO-SIS, such documents will be cited again in the SISR.

In both these cases the A documents found by the EPO as SISA will be cited in the SISR.

Generally, an explicit re-evaluation of the objections raised in the main WO-ISA will be avoided. The examiner will thus refrain from negatively commenting on any reasoning given in the WO-ISA, bearing in mind that national law differs amongst the PCT contracting states.

8. Validity of priority and E/P documents
At this stage the priority document should be available in the file and it can therefore be checked if E/P documents were found during the search. Should the priority document not be available, for the purposes of the search the priority is assumed to be valid. No indication in the WO-SIS is necessary.

If the priority is not valid, this will be explained in the WO-SIS, and any P documents found to be relevant will be dealt with in detail.

On the other hand, if the priority is valid, any cited P documents do not need to be dealt with in detail.

Any E document which is a potential Art. 54(3) EPC document will be dealt with in the WO-SIS. In this case the applicant's attention should be drawn
to the relevance of such a document if the application enters the regional phase before the EPO and a reasoned statement as to lack of novelty will be given.

9. Copies of documents cited in the SISR

The applicant will receive a copy of each document cited in the SISR free of charge.

10. Non-unity

10.1 General procedure

In case of non-unity only one invention is searched; there is no possibility of asking for additional fees for further inventions. Furthermore, the decision as to which invention should be considered the main invention and thus searched is handled differently for the SIS procedure, as set out in detail in GL/PCT-EPO B-XII, 10.2.

Where the main ISA has already objected to lack of unity, the applicant can indicate together with the request which of the inventions should be searched by the SISA. For further details see GL/PCT-EPO B-XII, 10.3.

If on the other hand the main ISA has not objected to lack of unity, the EPO as SISA is free to do so, as the SISA is not bound by any finding on unity made by the ISA but merely obliged to take such a finding into account.

As for any PCT search where lack of unity is objected to, the applicant has the right to protest against the non-unity finding. In the SIS procedure this protest is called a review (see GL/PCT-EPO B-XII, 10.4).

10.2 Deciding what is to be considered the main invention

The main invention will normally be the invention first mentioned in the claims. However, the examiner will exercise due discretion in selecting the invention to be searched where the first mentioned invention is one for which no search report would be established, or else where the applicant has requested that the supplementary search should be limited to one of the inventions other than the first identified by the ISA responsible for the main international search. For details, see GL/PCT-EPO B-XII, 10.3.

10.3 The main ISA found that unity of invention is lacking

If the main ISA has already objected to lack of unity and the examiner agrees with the assessment in the main ISR, this can be reported by simply referring to the ISR.

If the examiner forms a different point of view, or agrees with a revised view on unity of invention in a decision relating to a protest before the ISA, the reasoning will be set out in full so that it is easily understood by both the applicant and third parties. No reasons need be given why the lack-of-unity objection raised in the ISR could not be followed.
If the examiner finds that the application does not lack unity, a complete search is made for all the claims. No reasons need be given why the lack-of-unity objection raised in the ISR could not be followed.

Furthermore, if the main ISA has already objected to lack of unity, the applicant can indicate, on the request form (in Box IV), which of the inventions searched by the main ISA the SIS should be based upon.

If the examiner agrees with the assessment of unity of invention made by the main ISA and the relevant claims are not excluded for any reason, the SIS will focus on the invention indicated by the applicant.

If the examiner cannot follow the objection raised in the ISR, but raises a different non-unity objection, when deciding on the main invention to be searched, he will take the request by the applicant into account as far as possible. The examiner will provide complete reasoning for the lack-of-unity objection in the SISR and will include an explanation of the extent to which the applicant's request could be taken into account in view of the different non-unity objection raised by the EPO.

10.4 Review procedure
If the applicant does not agree with the finding of lack of unity he can request a review of this finding. This procedure is similar to the protest procedure under PCT Chapter I with the difference that additional fees cannot be paid.

If the applicant requests a review of the non-unity finding he must pay a review fee. If no fee is paid, the request for review is considered not to have been made.

Similar to the protest procedure under Chapter I/II, a Review Panel is established consisting of the examiner responsible for the file, an examiner as chairperson of the Review Panel and a further examiner. This Review Panel will, in case of entry into the European phase, constitute the Examining Division (see GL/PCT-EPO B-VII, 7.2). The examiner dealing with the file will make a first assessment of the arguments made by the applicant and will then discuss the case with the members of the Review Panel to come to a decision.

The purpose of the Review Panel is to determine whether the lack-of-unity objection was justified on the basis of the reasoning given in the SISR. The review does not include re-evaluation to determine possible additional grounds for lack of unity.

Where the Review Panel determines that the objection was not justified, it will inform the applicant with Form 503; no reasoning needs to be given. Furthermore, it will order the reimbursement of the review fee. A corrected SISR must then be established on all claims.

If the Review Panel considers that the objection is completely or partially justified, it will communicate this to the applicant with Form 503. In these
cases, reasoning must be given indicating why the objection is (at least partially) upheld. The review fee will not be reimbursed. In the case of an only partially justified lack-of-unity objection, a corrected search report taking the result of the review into account must be established.

11. Combination of SIS and Chapter II
If the ISA was one of the European PCT Authorities (SE, ES, AT, FI or NPI (XN)) the applicant can file a demand for Chapter II with the EPO and additionally a request for SIS by the EPO.

For such a file the examiner will first establish the SISR with WO-SIS and then continue with Chapter II.

Under Chapter II, a WO-IPEA (Form 408) will be sent to the applicant if there are objections, since the WO-ISA from another office is not recognised as a WO-IPEA (unlike an EPO WO-ISA) and the WO-SIS does not legally qualify as a WO-IPEA (see GL/PCT-EPO C-IV, 2.1).
PCT – Part C

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Chapter I – Introduction

1. General remark
Chapters C-II to IX set out the general procedure for examination in PCT Chapter II, together with guidance on particular matters where necessary. They do not provide detailed instructions on matters of internal administration.

Matters of substantive law, i.e. the requirements which a PCT application must fulfil, are dealt with in Parts G and H.

2. Work of an examiner
See ISPE Guidelines 3.05.

3. Purpose of international preliminary examination
While the search and the accompanying written opinion under Chapter I are mandatory for applicants, examination under Chapter II is optional.

The end product of the PCT procedure is the international preliminary report on patentability (IPRP) or the international preliminary examination report (IPER). This report will be the result:

i. either of further examination under Chapter II (see below) in the form of an IPER from the International Preliminary Examining Authority

ii. or, if no demand for Chapter II is filed, of the International Bureau’s conversion of the WO-ISA to an IPRP of the International Searching Authority, which is made public at 30 months from the priority date or shortly thereafter together with any informal comments submitted by the applicant. Such comments will be annexed only to the report; since no request for examination under Chapter II has been filed, there is no re-examination of the WO-ISA.

In its capacity as an International Preliminary Examining Authority (i.e. under Chapter II of the PCT), the EPO is empowered to carry out international preliminary examination (IPE), the objective of which is to formulate a preliminary and non-binding opinion on whether the claimed invention appears to be novel, to involve an inventive step and to be industrially applicable. When appropriate an opinion will also be given on added subject-matter, unity, insufficient disclosure and clarity or support issues, as well as formal defects.

The international application does not lead to either a grant or a rejection; instead, at the end of the procedure, a report – the IPRP or IPER – is established. The procedure under Chapter II allows the applicant to submit amendments and arguments in response to the WO-ISA and, if applicable, to a WO-IPEA, which will be taken into account when establishing the report.
| Art. 32  | The EPO is a Preliminary Examining Authority for the vast majority of PCT contracting states. All applications are treated in the same manner irrespective of their country of origin. |
| Rule 59  |  |
| GL/ISPE 1.13-1.14 |  |
Chapter II – Formal requirements to be met before the start of the international preliminary examination

1. Filing of the demand
A demand for preliminary examination must be filed with the EPO in Munich, Berlin or The Hague, in writing, by hand, by post, by facsimile or electronically. It is normally received from the applicant, but if filed incorrectly it may be forwarded to the correct IPEA by the International Bureau, a receiving Office, an International Searching Authority or a non-competent International Preliminary Examining Authority.

2. Competent IPEA
The receiving IPEA should ensure that it is competent to act as IPEA.

3. Identification of the international application in the demand
The international application must be identified by checking the international application number, the international filing date, the title of the invention and the name and address of the applicant.

4. Applicant's entitlement to file a demand
The demand should contain the name and the address (including postal code and name of the country) of the applicant, the state of nationality and the state of residence. If there is more than one applicant, at least one of the applicants has to fulfil the requirements under Rule 54.

5. Representative
The demand should indicate the agent or common representative who has been appointed by the applicant(s) or by a representative already appointed.

Where an agent is appointed, any correspondence intended for the applicant will be sent to the address indicated for the agent.

Where no agent or common representative is appointed, all correspondence will be sent to the first applicant, as he will be considered to be the common representative.

6. Election of states
The filing of the demand constitutes the election of all Contracting States which are designated and are bound by Chapter II of the Patent Cooperation Treaty.
7. **Signature**
The demand must be signed either by the applicant or by his agent.

8. **Basis for international preliminary examination**
The preliminary examination is based on the international application either as filed or as amended under Article 19 or 34.

The demand must be filed in the correct language and form (IPEA 401, legible, complete, scanned into the electronic file), and within the prescribed time limit.

The applicant must indicate on which basis he wishes the IPEA to start the international preliminary examination – application as originally filed or with amendments (Article 19 or Article 34), translations, comments about ISO (indexed ISOREPLY) or about ISR, sequence listing in the language of the IPE.

Additionally, a fee for preliminary examination is to be paid (see GL/PCT-EPO C-II, 11).

9. **IPEA file**
The file is established promptly by the IPEA using the existing ISA file or creating a new file if the EPO was not the ISA.

10. **Correction of deficiencies**
Certain defects might be corrected ex officio by the IPEA; for others the applicant must request rectification within a short time limit.

11. **Payment and refund of fees**
Both the preliminary examination fee and the handling fee must be received at the IPEA one month from the date of receipt of the demand or 22 months from the earliest priority date, whichever expires later.

Both fees may be refunded in certain circumstances.

The handling fee is transferred monthly to the International Bureau.

12. **Transmission of demand to the International Bureau**
The transmission of the demand to the International Bureau should be effected not later than one month after receipt of the demand.
Chapter III – Documents forming the basis of the international preliminary examination

1. **Substitute sheets and rectified sheets**

   Replacement pages or sheets, filed in response to an invitation by the receiving Office to correct defects in the international application, are deemed to be part of the international application "as originally filed". These sheets are identified with a stamp "SUBSTITUTE SHEET (RULE 26)" (see GL/PCT-EPO H-IV, 1). Also, replacement pages or sheets for rectification of obvious errors under Rule 91 are deemed to be part of the international application "as originally filed". These sheets are identified with "RECTIFIED SHEET (RULE 91.1)" (see GL/PCT-EPO H-IV, 2.2).

   See GL/PCT-EPO H-IV, 2, for the procedure to follow if the rectified sheets contain added subject-matter.

2. **Sheets filed under Rule 20.6 and containing missing parts**

   An applicant may still file parts of the application omitted in error at the filing date, subject to the applicable time limit under Rule 20.6 and provided the missing parts were completely contained in the priority document. The examiner checks whether the assessment by the RO was correct (see GL/PCT-EPO H-II, 2.3.2).

   If these parts were indeed completely contained in the priority document (or if the priority document and any other document needed are not available), the examiner will treat the file as having the filing date accorded by the RO. If the documents needed for the check are not available, this will be indicated in the IPER, in Section I of the separate sheet.

   If these parts were not completely contained in the priority document, the decision on the filing date made by the RO is still valid for the PCT phase. However, the examiner will indicate in the IPER under Section I on the separate sheet that there are doubts as to whether the missing parts were actually completely contained in the priority document. The IPER will also include documents which would be relevant if the application were to be redated (see also GL/PCT-EPO B-III, 2.3.3).

3. **Amended sheets**

   Any change, other than the rectification of obvious errors, in the claims, the description or the drawings is considered an amendment. Unless withdrawn or superseded by later amendments, any change considered an amendment must be taken into consideration for the purpose of the international preliminary examination.

   See GL/PCT-EPO H-II and H-III for details.
4. **Added subject-matter**

*GL/ISPE 20.09*

All amended pages (description, claims, drawings) must be examined to see whether they introduce subject-matter not originally disclosed. The same criteria should be used as under Art. 123(2) EPC for the European procedure (see GL/PCT-EPO H-II and III).

Concerning the applicant’s obligation to indicate the basis for the amendments in the application as originally filed, see GL/PCT-EPO H-I, 6.

*Art. 19(2)  
Art. 34(2)(b)*

If any newly filed claim, drawing or part of the description contains amendments which are considered to go beyond the disclosure as originally filed, the claim concerned is examined, taking into consideration only those technical features which have a basis in the application as originally filed, disregarding the amendments which are considered as introducing added subject-matter.

If that is not possible, the text of the claims as originally filed or amended under Art. 19(1) is examined and this information is entered on the cover sheet and in Section I of the WO-IPEA (Form 408) and/or of the IPER (Form 409); reasons are given on the separate sheet.
Chapter IV – Examination of the WO-ISA and replies

1. General procedure
Under Chapter II, the reply to the WO-ISA, WO-IPEA (Form 408) or telephone minutes with possible amendments will be examined.

The final result of this re-examination under Chapter II is the issuance of the IPER (see GL/PCT-EPO C-VIII).

The examiner will first consider whether the objections raised in the WO-ISA have been overcome by the submitted arguments and/or amendments. If this is the case the IPER will be issued directly provided that the top-up search does not yield any pertinent prior art (see GL/PCT-EPO C-IV, 5.4). If objections have not been overcome or if pertinent prior art is found in the top-up search (see GL/PCT-EPO C-IV, 5.3 and 5.4), a further WO-IPEA or telephone minutes should be issued as set out in GL/PCT-EPO C-IV, 2.2.

If a further WO-IPEA or telephone minutes setting a time limit for reply are issued, the examiner will examine any reply from the applicant and will then as a rule draft the IPER directly even if objections still occur, unless there is an outstanding request for a telephone consultation (see GL/PCT-EPO C-IV, 2.2, and C-VII, 1). An exception could be if it is clear that minor amendments could be suggested during e.g. a short telephone consultation which would result in a positive IPER, so that it would appear procedurally expedient to solve these problems in the Chapter II phase.

2. Dispatch of a further written opinion (Form 408)

2.1 Procedure when the EPO was not the ISA
Where the ISR and WO-ISA were established by another European Authority (at present SE, ES, AT, FI, NPI (XN)), the WO-ISA is not considered as the first written opinion for the procedure under Chapter II PCT and the examiner will examine the file, taking into account the WO-ISA and any reply from the applicant on file. If there are objections as to novelty, inventive step and/or industrial applicability, he will send a WO-IPEA with a time limit for the applicant to reply as laid down in Rule 66.2(d), which is normally two months.

If, despite the applicant’s timely and substantive reply (in the form of amendments and/or arguments) to this WO-IPEA, there are still objections outstanding, possibly resulting from the top-up search in Chapter II (see GL/PCT-EPO C-IV, 5), a further written opinion or telephone minutes are issued as set out under GL/PCT-EPO C-IV, 2.2.

2.2 Procedure when the EPO was the ISA
The applicant must be given a further opportunity for interaction in Chapter II before a negative IPER is established, on condition that he has
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filed in due time a substantive reply to the WO-ISA in the form of
amendments and/or arguments.

Thus if, after reply to the WO-ISA, there are still objections outstanding,
before issuing a negative IPER the examiner must send:

– as a rule, a (further) written opinion (Form 408, WO-IPEA), but:

– if a request for a telephone consultation was filed before the (further)
written opinion was issued: telephone minutes;

– if a request for either a telephone consultation or a (further) written
opinion (see GL/PCT-EPO C-VII.1) was filed before the (further)
written opinion was issued: a written opinion or telephone minutes,

Rule 66.2(d)

in either case generally (see GL/PCT-EPO C-VII.1) with a time limit to
reply which is normally two months, in order to give the applicant a further
opportunity to provide arguments and/or amendments in reply to any
outstanding objections. Documents newly found during the top-up search
(see GL/PCT-EPO C-IV.5) are attached to the WO-IPEA or to the
telephone minutes, as appropriate.

If the applicant has not submitted any response to the WO-ISA with his
demand, and the top-up search in Chapter II does not reveal any new
pertinent prior art, then a negative IPER, repeating the objections raised in
the WO-ISA, will be issued directly.

In the exceptional situation of a non-unitary application, where all inventions
examined were found novel and inventive, but still lacking unity as the only
remaining objection, a negative IPER can be sent directly without a further
WO-IPEA (see GL/PCT-EPO C-VIII.3).

2.3 Supplementary international search (SIS) by another office

When conducting preliminary examination under Chapter II, the examiner
must also take into account any documents cited in any supplementary
international search report (SISR) by another office which is available in the
file.

If the SISR has not been received by the EPO 24 months after the priority
date, the file will be sent to the examiner anyway. If, after checking, the
examiner concludes that an invitation to pay additional fees in case of lack
of unity (see GL/PCT-EPO C-V,1) or a WO-IPEA (see GL/PCT-EPO
C-IV.2.2) has to be sent, he will do so as soon as possible without awaiting
the SISR.

If neither an invitation to pay additional fees in case of lack of unity nor a
WO-IPEA needs to be sent out before the IPER is established, the
examiner waits until 27 months from the priority date to establish the IPER
to allow the SISR to arrive and be taken into account.
If the IPER has not yet been established, the examiner will take the SISR into account when establishing the IPER.

2.4 Files arriving late
If the demand has been validly received by the EPO very late, the examiner will telephone the applicant and explain the situation. The applicant will then be asked whether he prefers to:

- discuss the application over the phone and receive a short time limit to file amendments (e.g. one to two weeks, set with the telephone minutes); or
- receive a WO-IPEA with a short time limit (e.g. one to two weeks); or
- receive a negative IPER without further interaction; or
- receive a WO-IPEA with a longer time limit, in which case the IPER will be issued late.

In the very exceptional case that the file is so late that even with a time limit of one to two weeks the IPER would be issued after 28 months, the applicant will be asked whether he still wishes a time limit to file amendments although the IPER will be late or prefers a timely but negative IPER without further interaction.

In the above-mentioned exceptional cases where after a telephone consultation the applicant does not wish to file amendments/observations but agrees that a negative IPER can be established directly, the examiner will send a direct negative IPER.

2.5 Request for a further written opinion
Frequently applicants explicitly ask for a further written opinion (under Chapter II) if the examiner’s opinion is still negative. If the applicant has not yet had a further opportunity to file amendments in Chapter II, his request must be granted (see GL/PCT-EPO C-IV, 2.2).

If the applicant has already had a further opportunity to file amendments, then as a rule the IPER is issued directly (see however also GL/PCT-EPO C-IV, 1).

3. Late-filed reply after a first or further WO-IPEA (408) has been sent
In the PCT procedure, there is no loss of right for the applicant if he does not meet the time limits for replying to a written opinion. The only risk the applicant takes with a late reply is that it might not be taken into account for establishing the IPER.

In practice, if the applicant’s reply is received after the time limit set in the WO-IPEA (Form 408) but before an IPER (Form 409) has been started, the late-filed reply is taken into consideration for drawing up the IPER.
If a reply is received after the IPER has actually been started and the applicant has not met all the objections set out in the last written opinion, the late reply is not considered and the IPER is drawn up on the basis of the conclusions set out in the last WO-IPEA.

If a reply is received after the IPER has actually been started and all the objections set out in the last WO-IPEA have been met, the late-filed reply is taken into consideration for drawing up the IPER.

If no reply has been received, the IPER is drawn up on the basis of the conclusions set out in the last WO-IPEA.

4. Consequences of a restriction of the search

4.1 Submissions prompted by a restriction of the search or a declaration that no search is possible

Rule 66.1(e)

If the search covered only some claims or part of one or more claims (see GL/PCT-EPO B-VIII), only the subject-matter which has been searched - as indicated in the ISR (GL/PCT-EPO B-X, 8) and/or in the WO-ISA (GL/PCT-EPO B-XI, 6) - can be the object of the international preliminary examination. It should always be made clear which claims have been examined.

Art. 17(2)(a)(i) and (ii)

After a restriction of the search, either because subject-matter is excluded from the search or because a meaningful search is not possible, or after a declaration that no search at all is possible, the examiner at subsequent stages of the procedure may be confronted with arguments from the applicant that he disagrees with the findings of the ISA.

However, the IPEA has no responsibility for actions taken by the ISA, and there is no provision in the PCT for an IPEA review of, or for an appeal against, such an ISA decision.

Unless considered as a complaint (see GL/PCT-EPO C-IX, 4), any written arguments from the applicant relating to the completeness of the search are not to be treated as a communication with the IPEA, and the formalities officer will issue a standard letter in reply.

If the reply to the WO-ISA contains arguments challenging the findings at the search stage related to the restriction of the search, the examiner will additionally indicate in the IPER (under Section III) that the findings of the ISA cannot be reviewed by the IPEA.

The applicant or his representative may attempt to contact the examiner by telephone to discuss the issue orally. In such cases, the examiner will inform the applicant that this is a matter which is the responsibility of the ISA under Chapter I of the PCT and that the procedure before the ISA is closed.
If the reply contains amended claims introducing unsearched matter, the applicant will be informed in the IPER (under Section III) that an opinion cannot be given for unsearched matter.

4.2 Consequences of a declaration of no search or an incomplete search in subsequent European procedure

For unsearched subject-matter, no written opinion is established under PCT Chapter I and no examination is carried out under PCT Chapter II. Furthermore, there is no possibility for the applicant to appeal the decision of the ISA (see GL/PCT-EPO C-IV, 4.1), so that even if he were to succeed in convincing the examiner under Chapter II that the decision not to search certain subject-matter was incorrect, this has no consequences. However, in the European procedure the examining division must review the decision of the search division (examiner) and take a final decision. This implies that in the regional phase as a Euro-PCT application the examiner might have to reverse the decision of the ISA and perform a complete search (either because of the arguments filed or because of the claims having been redrafted so that a search can now be performed, see also GL/EPO C-IV, 7.2).

5. Top-up searches in PCT Chapter II

A top-up search is mandatory in PCT Chapter II, subject to some exceptions. The date - or absence - of this top-up search must be indicated in the IPER.

5.1 Timing, basis and forms

The top-up search will be conducted before/at the same time as issuing the first WO-IPEA (Form 408)/telephone consultation or, where no written opinion is produced, the IPER (Form 409) (approximately 23 months from the priority date). A further top-up search before issuance of the IPER is normally not necessary.

In the case of non-unity where there is more than one invention claimed for which examination under Chapter II is demanded, the examiner will first issue an invitation to pay further examination fees (Form 405) and then perform the top-up search for all inventions for which further examination fees have been paid.

The IPEA must indicate in the IPER whether or not a top-up search has been done. The date indicated in the form is the date of the latest top-up search. The box which indicates that no top-up search has been done is only ticked if all the claims are exempted from top-up search.

5.2 Exemptions from top-up search

As a general rule, a top-up search will be conducted for all the claims forming the basis for the Chapter II examination, as indicated in boxes I and III of the WO/IPER.
A top-up search is not conducted on:

- subject-matter not searched by the ISA;
- non-unity cases - inventions for which additional search fees were paid, but not additional examination fees;
- subject-matter which, although not excluded from the search, is excluded from preliminary examination;

In addition to what is mentioned in Rule 66.1ter PCT, the top-up search may be refused or limited by the EPO as IPEA:

- where amendments contain added matter;
- where there is no letter explaining the basis for amendments and/or indicating what has been amended in the application;
- where the EPO as ISA would not cite any documentary evidence as to the relevant state of the art (e.g. in case of "notorious knowledge" in the field of computer-implemented inventions).

In case (d) above, the examiner will perform the top-up search based on either the previous set of application documents or the amended set, ignoring the added subject-matter. In case (e) above, the same applies to unsupported amendments (see GL/PCT-EPO C-III, 4).

Where a top-up search is made for some claims or part of claims, there is no indication of:

- which claims are not covered by the top-up search (this should be derivable from the indications in Sections I and III of the WO/IPER); or
- why no or only a partial top-up search has been made.

5.3 Documents newly found in the top-up search, when further objections are present

If the top-up search reveals pertinent prior art, according to present practice a WO-IPEA or a telephone consultation is the first action in Chapter II (see GL/PCT EPO C IV, 2.2). If a positive WO-ISA was drafted or the objections in the negative WO-ISA have been overcome by the applicant’s amendments/arguments, see GL/PCT-EPO C IV, 5.4.

The documents found are indicated as follows:

(a) If the newly found documents are published after the filing date (E documents) and are relevant for novelty, they are mentioned in Section VI of the WO-IPEA and IPER (for the level of detail see GL/PCT-EPO B-XI, 4.3).
(b) If the newly found documents are published before the priority date and are relevant for novelty and/or inventive step, they are mentioned in Section V of the WO-IPEA and IPER and detailed reasoning is provided. 

(c) If the newly found documents are published in the priority period (P documents) and are relevant for novelty and/or inventive step, and if the priority is (assumed to be) valid, the documents are mentioned in Section VI of the WO-IPEA and IPER; comments are optional (see GL/PCT-EPO B-XI, 4.2). This applies only if there are other objections; otherwise, see GL/PCT-EPO C-IV, 5.4.

(d) If the newly found documents are published in the priority period (P documents) and are relevant for novelty and/or inventive step, and if the priority is invalid, the documents are mentioned in Section V of the WO-IPEA and IPER and detailed reasoning is provided.

Documents found during the top-up search and mentioned in the WO-IPEA will also be mentioned in the IPER, unless rendered irrelevant by amendments or arguments provided by the applicant during the international preliminary examination. It will be always indicated in Box I of the IPER that additional relevant documents were found during the top-up search.

5.4 Intended positive IPER and top-up search
If a positive WO-ISA was drafted or the objections in the negative WO-ISA have been overcome by the applicant’s amendments/arguments, and if the top-up search reveals:

(a) no relevant documents, a positive IPER is issued directly.

(b) pertinent prior art published before the priority date, a WO-IPEA or telephone minutes is/are issued (GL/PCT-EPO C-IV, 2.2). Details of how the document is indicated can be found in GL/PCT-EPO C-IV, 5.3(b).

(c) only P/E documents which are (could become) prior art under Art. 54(3) EPC in later EP proceedings (independently of the validity of the priority), a WO-IPEA with detailed novelty reasoning is sent (GL/PCT-EPO B-XI, 3.4); the document is introduced in Section VI and its possible relevance upon entry into the EP phase is indicated. Details of how the document is indicated can be found in GL/PCT-EPO C-IV, 5.3(a).

(d) other P/E documents relevant for novelty and if the priority is (assumed to be) valid, a positive IPER is sent directly (GL/PCT-EPO B-XI, 3.4), and the document is mentioned in Section VI of the IPER.
Chapter V – Unity of invention

1. Unity of invention under Chapter II

If an invitation to pay additional fees was issued during Chapter I and the applicant paid some or all of the required additional fees, and if, where applicable, the objection as to lack of unity was at least partly upheld during a protest procedure, then under Chapter II the applicant will normally be invited (using Form 405) to pay additional examination fees if all the searched inventions are also to be examined under Chapter II. Inventions for which no search fees were paid cannot be pursued and will thus also not be objected to or commented on. A review of the decision taken under Chapter I is not provided for in the PCT.

A single WO-IPEA/IPER is then drafted by the examiner, dealing with all the inventions for which examination fees have been paid.

In reply to the WO-ISA the applicant may have filed redrafted claims which differ substantially from those for which lack of unity was raised. In such a case it should be carefully considered whether:

– the lack of unity objection still applies to the new set of claims
– the amended claims relate to searched subject-matter
– the reasoning as to lack of unity has to be amended because of the new claims and/or the arguments presented.

Normally, the examiner under Chapter II agrees with the objection made at the search stage. Exceptionally, if this is not the case (e.g. if the search and WO-ISA were made by another office), it is possible to send out an invitation to pay further examination fees (Form 405) even if this was not done at the search stage. However, if a lack of unity objection was raised at the search stage resulting in a partial search and a different conclusion is reached under Chapter II, there is no possibility to ask for an additional search for unsearched subject-matter. In this case, examination in Chapter II is restricted to what has been searched.

Furthermore, it is possible that the original claims did not lack unity but the amended claims do. In such a case, if the amended claims lacking unity relate to unsearched subject-matter, they are not examined, and a WO-IPEA/IPER is established on searched subject-matter only (no Form 405 is to be sent out). On the other hand, if e.g. the applicant has generalised the original independent claim so that it is no longer novel and lack of unity a posteriori occurs, then an invitation to pay additional fees is sent before the WO-IPEA/IPER.

For information on the exceptional situation of a non-unitary application, where all inventions examined were found novel and inventive, but still lacking unity as the only remaining objection, see GL/PCT-EPO C-VIII, 3.
2. No payment of additional search fees
If, in reply to the objection to lack of unity at the search stage, the applicant has not paid additional search fees, the WO-IPEA/IPER is based on the claims for which the search report and the WO-ISA have been drafted, taking amendments and arguments from the applicant into account. Section IV is not filled out.

3. Searched claims did not comply with unity of invention

3.1 Payment of additional search fees without protest
If, in reply to the objection to lack of unity at the search stage, the applicant has paid additional search fees without protest, and the application still lacks unity, the objection indicated on Form 206 and in the WO-ISA will normally be confirmed, where necessary adapted to the amendments/arguments filed by the applicant.

Form 405 is sent out, requesting additional examination fees only for those inventions which have been searched and which are still present in the claims.

3.2 Payment of additional search fees under protest
If, in reply to the objection to lack of unity at the search stage, the applicant has paid additional search fees under protest and

(a) the Review Panel decided that the protest was fully justified, no invitation to pay additional fees (Form 405) is sent. The Review Panel’s decision is followed and the WO-IPEA/IPER is established for all searched inventions;

(b) the Review Panel decided that the protest was partly justified, an invitation to pay additional fees (Form 405) is sent, with the reasoning and the number of inventions adapted to the Review Panel’s decision.

The examiner should ensure that the lack of unity objection raised at the search stage is still valid for the newly filed claims.

3.3 No request for payment of additional search fees
If, at the search stage, an objection of lack of unity was raised but exceptionally it was chosen not to request the applicant to pay additional search fees, the examination is carried out on the entire application. No invitation to pay additional fees (Form 405) is sent; instead, the WO-IPEA/IPER is established for all searched inventions. Under Section IV, it is indicated that the requirement of unity is not fulfilled.
4. Applicant's reply to the invitation to pay additional fees (Form 405)

4.1 No payment of additional examination fees or failure to reply
If, in reply to the invitation in Form 405, the applicant neither restricts the claims nor pays additional examination fees, or if the applicant does not reply, the WO-IPEA/IPER is established on the basis of the main or first invention mentioned in the invitation to pay additional fees (Form 405) and for which the search fee has been paid. Section IV is filled out and the reasons for lack of unity are given on the separate sheet.

If, in reply to the invitation in Form 405, the applicant restricted the claims, the examiner has to check whether the restricted set of claims is unitary and whether all claims relate to searched subject-matter.

If this is the case, the WO-IPEA/IPER is established on the restricted set of claims, and Section IV is not filled out.

If this is not the case, the WO-IPEA/IPER is established on the main or first invention mentioned in Form 405 and for which the search fee has been paid; Section IV is filled out, and any claims relating to non-searched subject-matter are indicated in Section III.

4.2 Payment of additional examination fees without protest
If, in reply to the invitation in Form 405, the applicant pays additional preliminary examination fees without protest, the WO-IPEA/IPER is established on the basis of those inventions for which examination fees have been paid. Section IV is filled out and the reasons for lack of unity are given on the separate sheet.

If, in reply to the invitation in Form 405, the applicant restricted the claims and paid additional fees, the examiner has to verify that the restricted set of claims does not contain more inventions than those for which additional fees have been paid and that the restricted claims relate to subject-matter that has been searched.

If this is the case, the WO-IPEA/IPER is established on the restricted set of claims, and Section IV is filled out.

If this is not the case, the WO-IPEA/IPER is established on as many inventions mentioned in Form 405 as additional fees have been paid for. Section IV is filled out and any claims relating to unsearched subject-matter are indicated in Section III.

In both cases the reasons for the lack of unity are given on the separate sheet.

4.3 Payment of additional examination fees under protest
In reply to Form 405, the applicant may pay some or all of the additional fees under protest. If he does, then this triggers the protest procedure for...
determining whether the request for payment of the additional fees was justified (see also GL/PCT-EPO C-V, 5).

5. **Protest procedure**

The protest procedure consists of a review within the IPEA first by the formalities officer and then by a Review Panel.

5.1 **Admissibility of the protest**

Before initiating the protest procedure the formal admissibility of the protest in the sense of Rule 68.3(c) (Chapter II) must be checked.

To be admissible the protest should satisfy the following requirements:

(a) The applicant must have paid the prescribed protest fee (Rule 68.3(e)), and

(b) The payment under protest must be accompanied by a reasoned statement, i.e. the reasoned statement should have been filed with the payment or at the latest within the time limit set in 405 (Chapter II).

The reasoned statement must comply with Rule 68.3(c); i.e. the applicant should argue why the international application complies with the requirement of unity of invention or why the amount of the required additional fee is excessive. In the protest the applicant should question the number of additional examination fees that he has been invited to pay, and not the amount of a single additional fee.

The payment of the protest fee and the presence of a reasoned statement are assessed by specially trained formalities officers. Any substantive analysis is made by the Review Panel when assessing the justification of the protest.

5.2 **Review Panel**

For the composition and purpose of the Review Panel, see GL/PCT-EPO B-VII, 7.2. The names of the members of the Review Panel are made public on Form 420.

The scope of the review is limited to those inventions for which additional fees have been paid. If the applicant’s reasoning is not related to those inventions, the Review Panel will come to the conclusion that the protest is not or is only partially justified, depending on the case.

If the Review Panel determines that the protest is wholly justified, it will inform the applicant with Form 420 (Decision on Protest Chapter II). This also applies if the Review Panel's finding results in the application not lacking unity. It is not necessary to give any reasoning unless the Review Panel decides that such reasoning would be beneficial. Furthermore, the Review Panel will order the reimbursement of all the additional fees and the protest fee. The examination will be carried out on the inventions for which the fees are paid, and the non-unity reasoning and the number of
inventions in the IPER (or WO-IPEA) will be adapted to the Review Panel’s decision.

If the Review Panel considers that the protest is not justified at all, it will communicate this to the applicant with Form 420. Reasoning must be given indicating why the request for payment of the additional fees is upheld. The examination will be carried out on the inventions for which the fees are paid.

If the Review Panel considers that the protest is only partially justified, it will communicate this to the applicant with Form 420. Reasoning must be given indicating why the request for payment of the additional fees is partially upheld. The examination will be carried out on the inventions for which the fees are paid, and the non-unity reasoning and the number of inventions in the IPER (or WO-IPEA) will be adapted to the Review Panel’s decision. The Review Panel will order the reimbursement of the corresponding additional fees but not the protest fee.

The formalities officer will send the decision of the Review Panel to the applicant and the IB. The decision on protest (Form 420) will be sent out together with the WO-IPEA or IPER in order to ensure that both are consistent.
Chapter VI – Time limits

1. Start of the international preliminary examination
The EPO as IPEA will not start examination before expiry of the time limit laid down in Rule 54bis, unless the applicant requires an earlier start.

   Amendments and/or arguments under Article 34 filed after filing of the demand, but before the expiry of this time limit, will always be taken into account for international preliminary examination.

   The EPO as IPEA does not apply Rules 69.1(b) and 69.1(b-bis), i.e. it will not start the international preliminary examination at the same time as the international search.

2. Time limit for international preliminary examination
The time limit for establishing the international preliminary examination report is laid down in Rule 69.2. Where the documents required for the preliminary examination were received in due time, the EPO will establish the IPER within 28 months from the priority date.

   The applicant has a time limit of 31 months from the priority date to enter the regional phase before the EPO.

3. Extension of the time limit
Failure to meet the time limit set in Form 408 does not constitute a formal loss of rights; see GL/PCT-EPO C-IV, 3.

   Requests for extension of the time limit for replying to the WO-ISA are handled by the formalities officers. As a rule, a one-month extension will be granted if requested before expiry of the normal time limit under Rule 54bis and on condition that the time limit so extended does not expire later than 25 months from the (earliest) priority date; further extensions are not allowed.

   A request for extension of the time limit to reply to a WO-IPEA will be granted only if there is sufficient time available within Rule 69.2(i) to grant the extension, i.e. if the extended time limit does not expire later than 27 months from the earliest priority date and the request is made prior to expiry of the current time limit.

   If the ISR was delayed so that the time limit of 28 months for establishing the IPER cannot be met, the request for extension should be granted.
Chapter VII – Other procedures in examination

1. Request for an interview or telephone consultation

Art. 34(2) gives the applicant the right to communicate orally with the IPEA. Thus, requests for telephone calls from applicants or representatives (including those overseas) should be granted, but only after a written response to the WO-ISA and if applicable to an invitation to pay additional fees (Form 405) (in the case of lack of unity) has been filed. Requests for personal interviews are not granted. However, if an applicant requests a personal interview, the examiner should contact him by phone to inform him that it is the EPO’s policy not to grant personal interviews, but that the matter can be discussed in the form of a telephone consultation.

If the applicant has requested a telephone consultation the following applies:

– as a general rule the applicant has, upon request, the right to one telephone consultation;

– after a telephone consultation the applicant should in general* be given a time limit (normally two months) to file amended claims and/or argumentation;

– if, before issuance of the (further) written opinion (Form 408), the applicant has requested a telephone consultation or alternatively a further written opinion, the examiner has the discretion to decide which kind of interaction is most suitable for the application in question;

– in the specific case of a telephone consultation being requested after issuance of the further written opinion but before the date on which the IPER is established, the request must be granted before a negative IPER is issued. However, in this case the applicant does not have the right to file further amendments, unless an agreement has been explicitly reached (see below).

* If the applicant in a telephone consultation has expressed his intention not to file further observations/amendments and has agreed to a negative IPER without further interaction, minutes of a telephone consultation without a time limit are sent, directly followed by a negative IPER.

When a telephone consultation is arranged, the matters for discussion should be clearly stated in advance. If the arrangement is made by telephone, the examiner should record the particulars and briefly indicate in the file (Form 428: minutes of telephone conversation) the matters to be discussed as well as the date and time for the consultation. A copy of the arrangements recorded is sent to the applicant.

If the applicant wishes to discuss amended claims during a telephone consultation, a copy of such claims should be sent in advance to the
examiner in order to enable appropriate preparation. The time limit for such submissions will be set by the examiner on the record of the arrangement.

*GL/ISPE 19.36*

The result of the telephone consultation is recorded by the examiner and added to the file. The recording will depend upon the nature of the matters under discussion and will be forwarded to the applicant.

If the consultation replaces the second written opinion or takes place after a reply to a second written opinion but has ended with an agreement on amendments, Form 428 will include:

- a warning that the amendments cannot be made by the IPEA and
- an invitation for the applicant to file amended sheets normally within one month, but at least one month before the deadline for the IPER (unless as agreed with respect to the late issue of the IPER).

If the consultation takes place after a reply to a second written opinion and no agreement has been reached, the applicant is informed that his arguments will be taken into account when establishing the IPER.

2. **Confidentiality**

*Art. 38*

According to Art. 38, the international preliminary examination is confidential. This means that, for example, the written opinions are not open to public inspection until establishment of the IPER.

3. **Examination of observations by third parties**

For details on third-party observations please refer to *GL/PCT-EPO.E-I.*

*GL/ISPE 17.66.1*

For relevant third-party observations in Chapter II the following applies:

(a) If a negative IPER is envisaged and a second written opinion has not been sent, a WO-IPEA (Form 408) is drafted taking into account the third-party observations and the applicant's comments where available, and referring to the new prior-art documents in section V (see also *GL/PCT-EPO.C-IV. 2.2*).

(b) If the IPER would have been negative even without the third-party observations and a WO-IPEA has already been sent before receipt of these observations, no further written opinion is sent before establishment of the IPER.

(c) If a WO-IPEA has already been sent before receipt of the third-party observations and the IPER would have been positive without the third-party observations, a new WO-IPEA is issued or the applicant is called, whichever course of action is considered the more expedient, in particular in the light of the deadline for issuing the IPER.

In cases (b) and (c) above, the IPER is established taking into account the third-party observations and the applicant's comments, and referring to the new documents where appropriate in Section V of the IPER.
(d) If a positive IPER is envisaged since, even though the third-party observations may refer to more relevant documents than the ones on file, they do not prejudice novelty and inventive step, the newly cited relevant documents are dealt with in the reasons in favour of patentability in Section V on the separate sheet as appropriate.

If the documents are relevant but do not add anything to what was already available, it is left to the examiner's discretion whether they need to be quoted in the IPER. For example, if the documents are a better starting point for the problem-solution approach, the examiner may wish to review his argumentation in support of the positive assessment of inventive step.

Third-party observations which are not relevant or not sufficiently understandable (see GL/PCT-EPO E-I for observations not in an EPO official language) do not need to be dealt with substantially in the WO-IPEA and/or in the IPER. A comment is included in Section V of the WO-IPEA and/or in the IPER indicating that the third-party observations have been taken into account and found not to be relevant or that the third-party observations could not be taken into account and why.
Chapter VIII – The IPER

1. Opinion given in the IPER (Form 409)
Art. 35(2) specifies that the report shall not contain any statement on the question of whether the claimed invention is or seems to be patentable or unpatentable according to any national law. Moreover, the purpose of the preliminary examination is merely to give an opinion, but it does not lead to a grant or a rejection of the application. In these circumstances, therefore, the report should not give the impression that any part of the application may or may not be allowable. It will only state whether or not the claims meet certain criteria.

2. Completing the IPER
The IPER is drafted in the same way as the WO-ISA, i.e. a positive or negative opinion will be given for all claims, taking into account the arguments and/or amendments submitted by the applicant.

Therefore, the same criteria apply to the IPER as to the WO-ISA with respect to all examination issues (see also GL/PCT-EPO B-XI).

In particular the IPER will only be established for claims which have been searched (as indicated in the WO-ISA); any amended claims that are directed to subject-matter not searched will not be considered and an indication will be made in Section III of the IPER (non-establishment of opinion), with reasons given on the separate sheet.

If no reply has been received to a written opinion or the objections raised in a previous written opinion are still valid, the comments contained in that written opinion can be transferred to the corresponding section in the IPER. However, if the applicant has submitted arguments in favour of the claims, then even if the objections previously raised are still valid, the examiner should, in a neutral way (i.e. without direct reference to the letter of reply in the sense of "see reply/arguments from the applicant"), deal with at least the main arguments from the applicant in order to ensure that the applicant knows that his arguments have been considered.

If arguments, facts and evidence, such as the results of a comparative test, produced by an applicant in response to a written opinion are of crucial importance in assessing inventive step, the examiner may base the argumentation in the IPER on the applicant's response. This is of importance to other offices which need to know why a particular conclusion has been reached. However, since the IPER should be written in a neutral way and should be self-contained, the examiner should not append to the IPER portions of the applicant's reply or refer directly to the applicant's letter of reply.
2.1 Sequence listings

Where no (complete) international search was carried out because the applicant did not file an electronic sequence listing conforming to WIPO Standard ST.25 in response to a request from the ISA or did not pay the late furnishing fee, the IPER will indicate under Section III that the examination is limited according to Rule 13ter.2 to the same extent as the search was limited because the applicant failed to comply with Rule 5.2 (no sequence listing) and Rule 13ter.1(a) (no computer-readable sequence listing). The examiner also indicates in Section III of the IPER that the examination is also limited according to Rule 66.1(e) because the search was incomplete.

Where a sequence listing in electronic form and compliant with WIPO Standard ST.25 is not available to the EPO as IPEA, the applicant may be invited to furnish such a sequence listing under Rule 13ter.1(a) and to pay the late furnishing fee under Rule 13ter.1(c) within a non-extendable period of one month from the date of the invitation.

3. Positive or negative IPER

As for the WO-ISA, the examiner needs to indicate whether the IPER is to be considered positive or negative. The same criteria apply as in GL/PCT-EPO B-XI, 3.4.

In the special case of a non-unitary application, where all inventions examined (normally after issuance of an invitation to pay additional fees (Form 405); see GL/PCT-EPO C-V, 1) were found novel and inventive, but still lacking unity - as the only remaining objection - the IPER is marked as negative. Under Section V, a positive statement as to novelty and inventive step is given for all examined inventions, and the objection as to lack of unity is reasoned under Section IV.

In this special case, the negative IPER can be sent directly without any further written opinion, as an exception to the general principle outlined in GL/PCT-EPO C-IV, 2.2, that prior to issuing a negative IPER a WO-IPEA (Form 408) is to be sent. The reason for this exception is that the applicant is entitled to have multiple inventions examined in Chapter II if additional fees have been paid, so that there is no objection to be raised in the WO-IPEA.

In the case of a non-unitary application where no additional search fees were paid and the report on the first invention is positive, the IPER is also marked as negative (because the non-unity objection will prevent a direct grant upon entry into the European phase) and can be sent directly. Under Section V, a positive statement as to novelty and inventive step is given for the first invention only. Section IV is not filled out (see GL/PCT-EPO C-V, 2).

4. Rectification of the IPER

Since an IPER is a non-binding opinion and not a decision, the PCT provides for neither opposition nor appeal against it. Establishment of the IPER is normally the end of the international phase. Any further
observations or amendments the applicant wishes to make should therefore be addressed to the elected Offices and not to the IPEA.

Only when there is an error in the IPER or the IPER has been issued when in fact a second written opinion should have been issued (see GL/PCT-EPO C-IV, 2.2) will the file be transmitted to the examiner to decide whether or not to issue a corrected IPER.

In rare cases, the report may be incorrect, for example because it was based on wrong application documents or citations which are wrongly cited or are not comprised in the state of the art or on new documents cited for the first time in the IPER, or because amendments to the claims were overlooked.

In such cases, if there is at least one week before the actual deadline (normally 28 months from the priority date), a new Form 409 is completed with the correct information, and the corrected IPER is sent to the applicant and to WIPO.

If there is less than one week before that deadline, or if the deadline has expired, the applicant is called to ask whether he still wishes to receive a corrected IPER. If this is the case, a corrected IPER is issued. If the applicant declines to wait for a corrected IPER because of the deadline, Form 428 (minutes of telephone consultation) is completed, indicating the error in the IPER such that, in the regional phase, the applicant may cite the content of this form as evidence, and Form 428 is transmitted for information.

If, despite the applicant’s request for rectification, the IPER does not contain any of the defects mentioned above, the formalities officer informs the applicant with a standard letter that the international preliminary examination phase has come to an end. Any further comments may only be addressed to the elected Offices on entry into the national phase.
Chapter IX – Special requests

1. Withdrawal of demand for Chapter II
Applicants are entitled to a refund of 75% of the international preliminary examination fee if the demand is withdrawn before 30 months from the priority date and on condition that international preliminary examination has not started. If the examiner has actually started to examine the file, no refund will be made.

Rule 58.3
Rule 90bis.4
Agreement EPO-WIPO Annex C-II
OJ EPO 2010, 304

2. Request for examination of a different set of claims
The filing of different sets of claims for different Elected States or of different (main and auxiliary) requests based on different sets of claims is not accepted since examining such claims is both time-consuming and against the intention of the PCT. Auxiliary requests are not provided for under the PCT because Rule 66.1(c) provides that, where Art. 19 amendments are made, the international preliminary examination is based on these amendments, unless they are superseded or reversed by a later amendment under Art. 34, and furthermore because Rule 70.16(a) provides for the annexing of the latest set of application documents to the IPER. The simultaneous examination of several co-pending requests is not compatible with the sequential consideration of single requests provided for in the above-mentioned rules.

If it is clear which request is the preferred (e.g. the main request), the WO-IPEA/IPER is established on that request; a remark is added in the WO-IPEA/IPER that the treatment of different requests (or main and auxiliary requests) is not provided for under the PCT.

If it is not clear which request is preferred (different requests with no preferred order), the applicant is asked, preferably by telephone, to furnish one set only or to state which set/request should be used for the examination.

If the applicant does not reply and/or insists on a plurality of sets, the WO-IPEA/IPER is drawn up on the first set, with a remark on the separate sheet under Section I.

Rule 66.1(c)
Rule 70.16(a)

3. Request for examination of certain claims only
Applicants sometimes file a request for examination of certain claims only without actually restricting the set of claims, e.g. in order to achieve a positive IPER although the findings for some claims would be negative. An example would be where in reply to the WO-ISA, which contained a negative opinion on claims 1-5 and a positive one on claims 6 and 7, the applicant does not change the claims but asks that the IPER be established for claims 6 and 7 only.

A request for examination of certain claims only is not accepted since the IPER is established on the claims on file and can only be restricted by the examiner, e.g. on the grounds of lack of unity with not all fees paid, unsearched claims, clarity or added subject-matter. A restriction at the

Art. 34(3)(c)
Art. 34(4)(a)(i) and (ii)
Art. 35(2)
request of the applicant would be contrary to Art. 35(2), which states that the IPER relates to "each claim". In such a case the applicant is informed that unless a restricted set of claims is filed the IPER will be established for all claims.

4. **Complaint against the findings at the search stage**

If the search was restricted and the applicant's reply contains a complaint against the findings at the search stage, the complaint will be dealt with by the competent department at the EPO and a corrected ISR may have to be issued by the ISA.
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Introduction

Part E contains guidelines for those procedural steps in respect of international applications which may occur at a number of stages in the procedure.
Chapter I – Observations by third parties

Third parties may, anonymously if so desired, file observations under the PCT which, unlike observations under the EPC, should exclusively refer to prior art relevant to the novelty and/or inventive step of the invention claimed in the international application.

The observations are to be submitted electronically to the IB between the date of international publication and 28 months from the priority date of the international application. They may be filed in any language of publication; the cited prior art may be in any language.

The applicant is notified by the International Bureau (IB) of any such observations and may file comments within 30 months from the priority date.

The IB will promptly communicate any third-party observation and any comment by the applicant to the ISA, the SISA and the IPEA, unless the (supplementary) international search report or the international preliminary examination report (IPER) has already been received by the IB.

Promptly after the expiration of 30 months from the priority date, the third-party observation(s) and the applicant's comment(s) will be sent to all designated Offices and elected Offices.

Any third-party observations/comments thereto will be made available for public inspection.

If the third-party observations and/or prior art are not in an official EPO language, the formalities officer at the EPO will invite the third party to submit a translation of the observations and/or the prior art in line with the European procedure (GL/EPO E-V, 3), but setting a shorter time limit within the boundaries of the required strict PCT deadlines. No invitation is issued if these deadlines cannot be respected or if the third-party observations were filed anonymously.

If the third-party observations and/or prior art are not in an official EPO language and a translation is not or cannot be filed, the examiner should nevertheless take them into account to the extent that this is feasible, in particular when they seem to be prima facie relevant (e.g. from the drawings of the prior-art documents). The examiner may add a remark in the WO-ISA that a translation will be required to allow a detailed assessment of the document(s).

Even when third-party observations have been filed, the deadlines indicated for issuing the different office actions under the PCT should be respected in order to ensure timely issuance of the ISR, SISR or IPER.

Rule 89 and 48.3
GL/ISPE 15.63.1, GL/ISPE 16.51.1 and GL/ISPE 17.66.1
Art. 14(1) EPC
For third-party observations received during Chapter I, see GL/PCT-EPO B-IV, 1.3. For third-party observations received during Chapter II, see GL/PCT-EPO C-VII, 3.
Chapter II – Patent Prosecution Highway (PPH)

1. General
The Patent Prosecution Highway (PPH) enables an applicant whose claims have been determined to be patentable/allowable to have a corresponding application which has been filed with a PPH partner office processed in an accelerated manner while at the same time allowing the offices involved to exploit available work results.

Currently, the EPO’s PPH partner offices are: JPO (Japan), KIPO (South Korea), SIPO (China), USPTO (USA), ILPO (Israel), CIPO (Canada), IMPI (Mexico) and IPOS (Singapore).

Under the PPH pilot programme a PPH request can be based on:

(i) the latest PCT work product (WO-ISA or IPRP/IPER) established by one of the PPH partner offices as ISA or IPEA (PPH based on PCT work products); or

(ii) any national work product (office action indicating patentable/allowable claims) established during the processing of a national application (PPH based on national work products); or

(iii) a work product established during the processing of a PCT application that has entered the national phase before one of the PPH partner offices, where this work product determines one or more claims to be patentable/allowable.

2. PPH based on a WO-ISA established by the EPO as ISA
Where the EPO is the ISA and the international application contains claims that are determined to be patentable/allowable by the EPO as ISA, the applicant may under the IP5-PPH pilot programme request accelerated examination at the JPO, the USPTO, SIPO and KIPO when the application has entered the national phase before these offices. Furthermore, the EPO has launched bilateral PPH pilots with Israel, Canada, Mexico and Singapore. The procedures and requirements for filing a request with these offices are available from their respective websites.

Irrespective of the PPH pilot programme, any applicant may request accelerated examination under the PACE programme in the procedure before the EPO as designated Office at any time. See GL/EPO E-VII, 3.2.

3. PPH based on an IPER established by the EPO as IPEA
Under the IP5-PPH pilot programme, a PPH request filed with the JPO, the USPTO, SIPO and KIPO can also be based on an IPER established by the EPO as IPEA. Furthermore, the EPO has launched bilateral PPH pilots with Israel, Canada, Mexico and Singapore. The procedures and requirements for filing a request with these offices are available from their respective websites.
Irrespective of the PPH pilot programme, any applicant may request accelerated examination under the PACE programme in the procedure before the EPO as elected Office at any time. See GL/EPO E-VII, 3.2.
PCT – Part G

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General disclaimer

Under Art. 150(2) EPC, an international application filed under the PCT may be the subject of proceedings before the EPO. In such proceedings, the provisions of the PCT and its Regulations are applied, supplemented by the provisions of the EPC. In case of conflict, the provisions of the PCT and its Regulations prevail.

The EPO, acting as ISA or IPEA, has established practice on how the examiner assesses novelty and inventive step. For most of the subject-matter this practice is identical to that used in proceedings for European patent applications. However, for some subject-matter the ISPE Guidelines deviate from the practice in European proceedings, and for other subject-matter they recognise that different offices adopt different approaches. As a result of Art. 153(2) EPC, the EPO as ISA/IPEA will, for the assessment of novelty and inventive step, generally apply the provisions of the PCT and, where these are not sufficient, will base its assessment on its established practice. In the latter case, these Guidelines then state that "the principles as laid down in the corresponding section in the Guidelines for Examination in the EPO apply *mutatis mutandis.*"

It should be borne in mind that when an international application validly enters the regional phase before the EPO, it is considered as a European patent application. Consequently, the EPO will apply its standards for examination as laid down in the Guidelines for Examination in the EPO for any subject-matter.
Chapter I – Patentability

The aim of the PCT is to allow the applicant to obtain an opinion on the patentability of the claimed subject-matter before entering the regional phase. The PCT procedure cannot serve the purpose of granting a patent as is the case for example under the EPC.  

Art. 33(1)
Chapter II – Inventions

1. General remarks
The objective of the international preliminary examination is to formulate a preliminary and non-binding opinion on the questions whether the claimed invention appears to be novel, to involve an inventive step and to be industrially applicable.

The PCT does not define what is meant by "invention", but Rules 39 and 67 contain a list of things for which the ISA or IPEA is not required to carry out an international search or an international preliminary examination, respectively (see also GL/PCT-EPO B-VIII, 2). The Agreement between the EPO as ISA and the IB indicates the subject-matter which is not required to be searched (similarly for the IPEA), and according to its Art. 4 and Annex B the discretion of the ISA not to search the subject-matter set forth in Rule 39.1 is exercised by the EPO as ISA only to the extent that such subject-matter is not searched under the provisions of the EPC, specifically Art. 52(2), (3) and 53(b), (c) EPC.

2. Examination practice
In carrying out the international preliminary examination, there are two general points the examiner must bear in mind. Firstly, any exclusion from patentability applies only to the extent to which the application relates to the excluded subject-matter as such. Secondly, the subject-matter of the claim should be considered as a whole, in order to decide whether the claimed subject-matter has a technical character.

3. List of exclusions
See ISPE Guidelines 9.02–9.15.

3.1 Discoveries
Rules 39.1 and 67.1 do not explicitly exclude an international search or international preliminary examination on discoveries from being carried out by the ISA or IPEA, respectively. However, under the Agreement between the EPO and the IB these fall within the EPO’s discretion to exclude matter which would be excluded under Art. 52(2)(a) and (3) EPC. The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

3.2 Scientific theories
See ISPE Guidelines 9.05. However, under the Agreement between the EPO and the IB these fall within the EPO’s discretion to exclude matter which would be excluded under Art. 52(2)(a) and (3) EPC. The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.
3.3 Mathematical theories

See ISPE Guidelines 9.05. However, under the Agreement between the EPO and the IB these fall within the EPO’s discretion to exclude matter which would be excluded under Art. 52(2)(a) and (3) EPC. The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

3.4 Aesthetic creations

Rules 39.1 and 67.1 do not explicitly exclude an international search or international preliminary examination on aesthetic creations from being carried out by the ISA or IPEA, respectively. However, under the Agreement between the EPO and the IB these fall within the EPO’s discretion to exclude matter which would be excluded under Art. 52(2)(b) and (3) EPC. The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

3.5 Schemes, rules and methods of doing business, performing purely mental acts or playing games

See ISPE Guidelines 9.07, A9.07, A9.07[1] and A9.07[2]. However, under the Agreement between the EPO and the IB these fall within the EPO’s discretion to exclude matter which would be excluded under Art. 52(2)(c) and (3) EPC. The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

3.6 Programs for computers

See ISPE Guidelines 9.15, A9.15, A9.15[1] and A9.15[2]. However, under the Agreement between the EPO and the IB these fall within the EPO’s discretion to exclude matter which would be excluded under Art. 52(2)(c) and (3) EPC. The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis (cf. GL/PCT-EPO B-VIII, 2.2).

3.7 Presentations of information

See ISPE Guidelines 9.11-9.14. However, under the Agreement between the EPO and the IB these fall within the EPO’s discretion to exclude matter which would be excluded under Art. 52(2)(d) and (3) EPC. The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

4. Exclusions from and limitation of international preliminary examination

4.1 Matter contrary to “ordre public” or morality

Unlike the EPC, the PCT does not explicitly define subject-matter which is considered to contravene “ordre public” or morality. According to Rule 9, the application must not contain any expressions contrary thereto, and under the Agreement between the EPO and the IB these fall within the EPO’s discretion to exclude matter which would be excluded under Art. 53(a) EPC. Generally, no search or preliminary examination is carried out by the EPO as ISA/IPEA. The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.
4.2 Surgery, therapy and diagnostic methods
See ISPE Guidelines 9.08-9.10. However, under the Agreement between the EPO and the IB these fall within the EPO’s discretion to exclude matter which would be excluded under Art. 53(c) EPC. Generally, no search or preliminary examination is carried out by the EPO as ISA/IPEA. The corresponding section in the Guidelines for Examination in the EPO applies _mutatis mutandis_.

5. Exclusions and exceptions for biotechnological inventions

5.1 General remarks and definitions
"Biotechnological inventions" are inventions which concern a product consisting of or containing biological material or a process by means of which biological material is produced, processed or used. "Biological material" means any material containing genetic information and capable of reproducing itself or being reproduced in a biological system. _Rules 39.1(ii), 67.1(ii)_

5.2 Biotechnological inventions
See ISPE Guidelines 9.06. However, under the Agreement between the EPO and the IB these fall within the EPO’s discretion to exclude matter which would be excluded under Art. 53(b) EPC. Generally, no search or preliminary examination is carried out by the EPO as ISA/IPEA. The corresponding section in the Guidelines for Examination in the EPO applies _mutatis mutandis_.

5.3 Exceptions
The PCT, unlike the EPC, does not explicitly exclude carrying out an international search or an international preliminary examination on specific subject-matter related to biotechnological inventions. However, under the Agreement between the EPO and the IB these fall within the EPO’s discretion to exclude matter which would be excluded under Art. 53 EPC. Generally, no search or preliminary examination is carried out by the EPO as ISA/IPEA. The corresponding section in the Guidelines for Examination in the EPO applies _mutatis mutandis_.

5.4 Plant and animal varieties, essentially biological processes for the production of plants or animals
See ISPE Guidelines 9.06. However, under the Agreement between the EPO and the IB these fall within the EPO’s discretion to exclude matter which would be excluded under Art. 53(b) EPC. Generally, no search or preliminary examination is carried out by the EPO as ISA/IPEA. The corresponding section in the Guidelines for Examination in the EPO applies _mutatis mutandis_. _Rules 39.1(ii), 67.1(ii)_

5.5 Microbiological processes
See ISPE Guidelines 9.06. However, once the application enters the regional phase before the EPO, the corresponding section in the Guidelines for Examination in the EPO applies. _Rules 39.1(ii), 67.1(ii)_
Chapter III – Industrial application

1. General remarks
   See ISPE Guidelines 14.01-14.03.

2. Methodology
   See ISPE Guidelines 14.04-14.06.

3. Industrial applicability
Chapter IV – Prior art

1. General remarks and definition
An invention is to be "considered novel if it is not anticipated by the prior art". The "prior art shall consist of everything which has been made available to the public anywhere in the world by means of written disclosure (including drawings and other illustrations) and which is capable of being of assistance in determining that the claimed invention is or is not new and that it does or does not involve an inventive step (i.e., that it is or is not obvious), provided that the making available to the public occurred prior to the international filing date". The scope of this definition should be noted. There are no restrictions whatsoever as to the geographical location where or the language in which the relevant information was made available to the public; also no age limit is stipulated for the documents or other sources of the information.

See also ISPE Guidelines 11.01 and 11.12.

The principles to be applied in determining whether other kinds of prior art, e.g. relating to use (which could be introduced e.g. by a third party, see GL/PCT-EPO E-I, ISPE Guidelines 16.51.1 and PCT/AI section 801), have been made available to the public are governed by Rules 33.1(b) and 64.2.

For the examination of the novelty of claimed subject-matter, see GL/PCT-EPO G-VI.

A written description, i.e. a document, should be regarded as made available to the public if, at the relevant date, it was possible for members of the public to gain knowledge of the content of the document and there was no bar of confidentiality restricting the use or dissemination of such knowledge. For instance, German utility models ("Gebrauchsmuster") are already publicly available as of their date of entry in the Register of utility models ("Eintragungstag"), which precedes the date of announcement in the Patent Bulletin ("Bekanntmachung im Patentblatt").

2. Enabling disclosures
The principles as laid down in the corresponding section in the Guidelines for Examination in the EPO apply mutatis mutandis.

3. Date of filing or priority date as effective date
It should be noted that for the purpose of international preliminary examination all prior art is taken into account which was publicly available before the international filing date or, where a priority has been validly claimed, before the date of priority. It should be remembered that different claims, or different alternatives claimed in one claim, may have different effective dates, i.e. the date of filing or (one of) the claimed priority date(s). The question of novelty must be considered against each claim (or part of a claim where a claim specifies a number of alternatives), and prior art in relation to one claim or one part of a claim may include matter, e.g. an intermediate document (see GL/PCT-EPO B-X 9.2.4), which cannot be...
cited against another claim or another alternative in the same claim because it has an earlier effective date.

**Rule 20.5**

If the applicant files missing parts of the description, or drawings, late under Rule 20.5, the accorded date of the application is the date on which all the requirements of Art. 11(1) are fulfilled, unless they are completely contained in the priority document and the requirements given in Rule 20.6 are satisfied, in which case the original filing date is maintained. The date of the application as a whole is thus either the date of filing of the missing elements or the original filing date (see GL/PCT-EPO C-III, 2, and GL/PCT-EPO H-II, 2.3.2).

4. **Documents in a non-official language of the (S)ISA or IPEA**

If the applicant

(i) disputes the relevance of a document in a non-official language cited in the search report (for procedure at the search stage, see GL/PCT-EPO B-X, 9.1.2 and 9.1.3), and

(ii) gives specific reasons,

the examiner should consider whether, in the light of these reasons and of the other prior art available to him, he is justified in pursuing the matter. If so, he should obtain a translation of the document (or merely the relevant part of it if that can be easily identified). If he remains of the view that the document is relevant, he should send a copy of the translation to the applicant with the next communication in the PCT Chapter II phase.

4.1 **Machine translations**

In order to overcome the language barrier constituted by a document in an unfamiliar non-official language, it might be appropriate for the examiner to rely on a machine translation of said document, which should be sent to the applicant. If only part of the translated document is relevant, the particular passage relied upon should be identified. A translation has to serve the purpose of rendering the meaning of the text in a familiar language. Therefore mere grammatical or syntactical errors which have no impact on the possibility of understanding the content do not hinder its qualification as a translation.

A general statement that machine translations as such cannot be trusted is not sufficient to contest the value of the translation. If the applicant objects to the use of a specific machine translation, he bears the burden of adducing evidence (in the form of, for instance, an improved translation of the whole or salient parts of the document) showing the extent to which the quality of the machine translation is defective and should therefore not be relied upon.

When the applicant provides substantiated reasoning for questioning the objections raised based on the translated text, the examiner will have to take these reasons into account, similarly to when the publication date is questioned.
5. Conflict with other applications

5.1 Prior art pursuant to Rule 64.3
The prior art also comprises the content of other applications filed or validly claiming a priority date earlier than – but published on or after – the date of filing or valid date of priority of the application being examined. By the "content" of an application is meant the whole disclosure, i.e. the description, drawings and claims, including:

(i) any matter explicitly disclaimed (with the exception of disclaimers for unworkable embodiments);

(ii) any matter for which an allowable reference (see GL/EPO F-III, 8, penultimate paragraph) to other documents is made; and

(iii) prior art insofar as explicitly described.

However, the "content" does not include any priority document (the purpose of such document being merely to determine to what extent the priority date is valid for the disclosure of the international application.

5.2 Co-pending applications
The PCT does not deal explicitly with the case of co-pending international applications of the same effective date, see ISPE Guidelines 11.10.

6. Prior art made available to the public anywhere in the world by non-written disclosure
A non-written disclosure is not considered part of the prior art for the purposes of Art. 33(2) and (3) if the date of that non-written disclosure is indicated in a written disclosure which has been made available to the public on or after the relevant date of the application (i.e. on or after the international filing date or, if a priority has been validly claimed, the earliest priority date).

6.1 Types of non-written disclosure, in particular use, and instances of prior art made available in any other way
Making available to the public may occur by means of an oral disclosure, use, exhibition or other non-written means. Use may be constituted by producing, offering, marketing or otherwise exploiting a product, or by offering or marketing a process or its application or by applying the process. Marketing may be effected, for example, by sale or exchange.

Prior art may also be made available to the public in other ways, as for example by demonstrating an object or process in specialist training courses or on television.

Availability to the public in any other way also includes all possibilities which technological progress may subsequently offer of making available the aspect of the prior art concerned.
It should be borne in mind that for the purposes of the international preliminary examination a non-written disclosure is to be considered part of the prior art for the purposes of Art. 33(2) and (3) only if its content is confirmed by a written disclosure that was made available to the public earlier than the relevant date as defined by Rule 64.1(b).

6.2 Matters to be determined by the IPEA as regards use

When the IPEA has gained knowledge of an object or process that has been used in such a way that it is comprised in the prior art (e.g. by a third party, see GL/PCT-EPO-E-I, ISPE Guidelines 16.51.1 and PCT/AI section 801), the following details have to be determined:

(i) whether there is a written disclosure that was made available to the public earlier than the relevant date as defined by Rule 64.1(b) which confirms the use of the object or the process;

(ii) the date on which an alleged use occurred, i.e. whether there was any instance of use before the relevant date (prior use);

(iii) what has been used, in order to determine the degree of similarity between the object used and the subject-matter of the application; and

(iv) all the circumstances relating to the use, in order to determine whether and to what extent it was made available to the public, as for example the place of use and the form of use. These factors are important in that, for example, the details of a demonstration of a manufacturing process in a factory or of the delivery and sale of a product may well provide information as regards the possibility of the subject-matter having become available to the public.

6.2.1 General principles

Subject-matter should be regarded as made available to the public by use or in any other way if, at the relevant date, it was possible for members of the public to gain knowledge of the subject-matter and there was no bar of confidentiality restricting the use or dissemination of such knowledge. This may, for example, arise if an object is unconditionally sold to a member of the public, since the buyer thereby acquires unlimited possession of any knowledge which may be obtained from the object. Even where in such cases the specific features of the object may not be ascertained from an external examination, but only by further analysis, those features are nevertheless to be considered as having been made available to the public. This is irrespective of whether or not particular reasons can be identified for analysing the composition or internal structure of the object. These specific features only relate to the intrinsic features. Extrinsic characteristics, which are only revealed when the product is exposed to interaction with specifically chosen outside conditions, e.g. reactants or the like, in order to provide a particular effect or result or to discover potential results or capabilities, therefore point beyond the product per se as they are dependent on deliberate choices being made. Typical examples are the first or further application as a pharmaceutical product of...
a known substance or composition and the use of a known compound for a particular purpose, based on a new technical effect. Thus, such characteristics cannot be considered as already having been made available to the public.

If, on the other hand, an object could be seen in a given place (a factory, for example) to which members of the public not bound to secrecy, including persons with sufficient technical knowledge to ascertain the specific features of the object, had access, all knowledge which an expert was able to gain from a purely external examination is to be regarded as having been made available to the public. In such cases, however, all concealed features which could be ascertained only by dismantling or destroying the object will not be deemed to have been made available to the public.

6.2.2 Agreement on secrecy
The basic principle to be adopted is that subject-matter has not been made available to the public by use or in any other way if there is an express or tacit agreement on secrecy which has not been broken, or if the circumstances of the case are such that such secrecy derives from a relationship of good faith or trust. Good faith and trust are factors which may occur in contractual or commercial relationships.

6.2.3 Use on non-public property
As a general rule, use on non-public property, for example in factories and barracks, is not considered as use made available to the public, because company employees and soldiers are usually bound to secrecy, save in cases where the objects or processes used are exhibited, explained or shown to the public in such places, or where specialists not bound to secrecy are able to recognise their essential features from the outside. Clearly the above-mentioned "non-public property" does not refer to the premises of a third party to whom the object in question was unconditionally sold or the place where the public could see the object in question or ascertain features of it.

6.2.4 Example of the accessibility of objects used
A press for producing light building (hard fibre) boards was installed in a factory shed. Although the door bore the notice "Unauthorised persons not admitted", customers (in particular dealers in building materials and clients who were interested in purchasing light building boards) were given the opportunity of seeing the press although no form of demonstration or explanation was given. An obligation to secrecy was not imposed as, according to witnesses, the company did not consider such visitors as a possible source of competition. These visitors were not genuine specialists, i.e. they did not manufacture such boards or presses, but were not entirely laymen either. In view of the simple construction of the press, the essential features of the invention concerned were bound to be evident to anyone observing it. There was therefore a possibility that these customers, and in particular the dealers in building materials, would recognise these essential features of the press and, as they were not bound to secrecy, they would be free to communicate this information to others.
6.2.5 Example of the inaccessibility of a process

The subject of the patent concerns a process for the manufacture of a product. As proof that this process had been made available to the public by use, a similar already known product was asserted to have been produced by the process claimed. However, it could not be clearly ascertained, even after an exhaustive examination, by which process it had been produced.

6.3 Prior art made available by means of oral description

If the prior art was made available to the public by an oral description before the relevant date (i.e. the date of filing of the application or, if applicable, the date of the earliest validly claimed priority, Rule 64.1) but a document which reproduces the oral description was only published on or after that relevant date, the written opinion and the IPER draw attention to this non-written disclosure in the manner provided for in Rule 70.9.

6.4 Internet disclosures

As a matter of principle, disclosures on the internet form part of the prior art. Information disclosed on the internet or in online databases is considered to be publicly available as of the date the information was publicly posted. Internet websites often contain highly relevant technical information. Certain information may even be available only on the internet from such websites. This includes, for example, online manuals and tutorials for software products (such as video games) or other products with a short life cycle.

As regards establishing the publication date and the standard and burden of proof, in particular with technical journals or "print equivalent" publications, the principles as laid down in the Guidelines for Examination in the EPO (G-IV, 7.5.1 and subsections) apply mutatis mutandis.

6.5 Standards and standard preparatory documents

The principles as laid down in the Guidelines for Examination in the EPO (G-IV, 7.6) apply mutatis mutandis.

7. Cross-references between prior art documents

If a document (the "primary" document) refers explicitly to another document (the "secondary" document) as providing more detailed information on certain features, the teaching of the latter is to be regarded as incorporated into the primary document if the document was available to the public on the publication date of the primary document. The relevant date for novelty purposes, however, is always the date of the primary document.

8. Errors in prior art documents

Errors may exist in prior art documents. If, using common general knowledge, the skilled person can

(i) see at once that the disclosure of a relevant prior art document contains errors, and
(ii) identify what the only possible correction should be,

then the errors in the disclosure do not affect its relevance as prior art. The document can thus be considered to contain the correction when assessing its relevance to patentability.
Chapter V – Non-prejudicial disclosures

1. General

There is no explicit provision in the PCT that qualifies anything that has been made available to the public anywhere in world as a non-prejudicial disclosure (cf. Art. 55(1) EPC). It should, however, be noted that the PCT nevertheless recognises that in certain cases the invention may have been disclosed before the relevant date for the purposes of the PCT in such a way that it is not considered to form part of the prior art in accordance with the national law of one or more designated Offices.

Therefore, it should be borne in mind that, upon validly entering the regional phase before the EPO, the standards for non-prejudicial disclosures as laid down in Article 55(1) EPC will be applied.

Consequently, the principles as laid down in the corresponding section in the Guidelines for Examination in the EPO apply mutatis mutandis.
Chapter VI – Novelty

1. Prior art pursuant to Art. 33(2)
   An invention is considered to be novel if it is not anticipated by the prior art. Everything which is made available to the public anywhere in the world is considered prior art provided that such making available occurred prior to the relevant date. In cases where the making available to the public occurred by non-written means, it constitutes prior art only if a written disclosure that occurred before the relevant date confirms the non-written disclosure. The relevant date is the international filing date or, where at least one priority has been validly claimed, the date of the earliest priority. It should be noted that in considering novelty (as distinct from inventive step), it is not permissible to combine separate items of prior art together. It is also not permissible to combine separate items belonging to different embodiments described in one and the same document, unless such combination has specifically been suggested, see also ISPE Guidelines 12.06.

   For the specific case of selection inventions see ISPE Guidelines 12.10.

   Furthermore, any matter explicitly disclaimed (with the exception of disclaimers which exclude unworkable embodiments) and prior art acknowledged in a document, insofar as explicitly described therein, are to be regarded as incorporated in the document.

   It is further permissible to use a dictionary or similar document of reference in order to interpret a special term used in a document.

2. Implicit features or well-known equivalents
   A document takes away the novelty of any claimed subject-matter derivable directly and unambiguously from that document including any features implicit to a person skilled in the art in what is expressly mentioned in the document, e.g. a disclosure of the use of rubber in circumstances where clearly its elastic properties are used even if this is not explicitly stated takes away the novelty of the use of an elastic material. The limitation to subject-matter "derivable directly and unambiguously" from the document is important. Thus, when considering novelty, it is not correct to interpret the teaching of a document as embracing well-known equivalents which are not disclosed in the documents; this is a matter of obviousness.

3. Relevant date of a prior document
   In determining novelty, a prior document should be read as it would have been read by a person skilled in the art on the relevant date of the document. For the purpose of assessing novelty the "relevant" date for written disclosures is the date as defined by Rule 64.1(b), i.e. either the international filing date of the application under consideration or, if a priority has been validly claimed, the application date of that earlier application (if the filing date of the application is within the two-month period after the expiry of the priority period of the earlier application, the relevant date is
also the application date of that earlier application); for non-written disclosures see Rule 64.2.

4. Enabling disclosure of a prior document
Subject-matter described in a document can only be regarded as having been made available to the public, and therefore as comprised in the prior art pursuant to Rule 64, if the information given therein to the skilled person is sufficient to enable him, at the relevant date of the document, to practise the technical teaching which is the subject of the document, taking into account also the general knowledge at that time in the field to be expected of him.

Similarly, it should be noted that a chemical compound, the name or formula of which is mentioned in a prior-art document, is not thereby considered as known, unless the information in the document, together, where appropriate, with knowledge generally available on the relevant date of the document, enables it to be prepared and separated or, for instance in the case of a product of nature, only to be separated.

5. Generic disclosure and specific examples
In considering novelty, it should be borne in mind that a generic disclosure does not usually take away the novelty of any specific example falling within the terms of that disclosure, but that a specific disclosure does take away the novelty of a generic claim embracing that disclosure, e.g. a disclosure of copper takes away the novelty of metal as a generic concept, but not the novelty of any metal other than copper, and one of rivets takes away the novelty of fastening means as a generic concept, but not the novelty of any fastening other than rivets.

6. Implicit disclosure and parameters
In the case of a prior document, the lack of novelty may be apparent from what is explicitly stated in the document itself. Alternatively, it may be implicit in the sense that, in carrying out the teaching of the prior document, the skilled person would inevitably arrive at a result falling within the terms of the claim. An objection of lack of novelty of this kind should be raised by the examiner only where there can be no reasonable doubt as to the practical effect of the prior teaching. Situations of this kind may also occur when the claims define the invention, or a feature thereof, by parameters. It may happen that in the relevant prior art a different parameter, or no parameter at all, is mentioned. If the known and the claimed products are identical in all other respects (which is to be expected if, for example, the starting products and the manufacturing processes are identical), then in the first place an objection of lack of novelty arises. The burden of proof for an alleged distinguishing feature lies with the applicant. No benefit of doubt can be accorded if the applicant does not provide evidence in support of the allegations. If, on the other hand, the applicant is able to show, e.g. by appropriate comparison tests, that differences do exist with respect to the parameters, it is questionable whether the application discloses all the features essential to manufacture products having the parameters specified in the claims (Art. 83 EPC).
7. **Examination of novelty**

In determining novelty of the subject-matter of claims, the examiner should remember that, particularly for claims directed to a physical entity, non-distinctive characteristics of a particular intended use should be disregarded. For example, a claim to a substance X for use as a catalyst would not be considered to be novel over the same substance known as a dye, unless the use referred to implies a particular form of the substance (e.g. the presence of certain additives) which distinguishes it from the known form of the substance. That is to say, characteristics not explicitly stated, but implied by the particular use, should be taken into account.

A known compound is not rendered novel merely because it is available with a different degree of purity if the purity can be achieved by conventional means.

7.1 **Second or further medical use of known pharmaceutical products**

How the novelty of second or further medical use claims is assessed depends on the IPEA. The examiner at the EPO as IPEA examines the novelty of the subject-matter in view of the entry into the regional phase before the EPO and therefore will apply the principles as laid down in GL/EPO G-VI, 7.1 and subsections.

7.2 **Second non-medical use**

A claim to the use of a known compound for a particular purpose (second non-medical use) which is based on a technical effect will be interpreted by the EPO examiner as including that technical effect as a functional technical feature. The novelty of the use of the known compound for the known production of a known product cannot be deduced from a new property of the produced product. In such a case, the use of a compound for the production of a product will be interpreted as a process for production of the product with the compound. Therefore, it can be regarded as novel only if the process of production as such is novel.

8. **Selection inventions**

Selection inventions deal with the selection of individual elements, sub-sets, or sub-ranges, which have not been explicitly mentioned, within a larger known set or range. The examiner of the EPO as IPEA will assess the novelty of the subject-matter according to the principles laid down in GL/EPO G-VI, 8 and subsection.

9. **Novelty of "reach-through" claims**

"Reach-through" claims are defined as claims attempting to obtain protection for a chemical product (and also uses thereof, compositions thereof, etc.) by defining that product functionally in terms of its action (e.g. agonist, antagonist) on a biological target such as an enzyme or receptor. In many such cases, the applicant functionally defines chemical compounds in this way by reference to a newly identified biological target. However, compounds which bind to and exercise this action on that biological target are not necessarily novel compounds simply because the biological target which they act on is new. Indeed in many cases, the
applicant himself provides test results in the application whereby known compounds are shown to exert this action on the new biological target, thus demonstrating that compounds falling within the functional definition of the "reach-through" claim are known in the prior art and so establishing that a reach-through claim relating to compounds defined in this way lacks novelty.
Chapter VII – Inventive step

1. General
An invention is considered to involve an inventive step if, having regard to the prior art, it is not obvious to a person skilled in the art. Novelty and inventive step are different criteria. The question of whether there is inventive step only arises if the invention is novel.

2. Prior art; date of filing, date of priority
The "prior art" for the purposes of considering inventive step is as defined in Art. 33(3).

In determining what is to be considered prior art, the principles laid down in GL/PCT-EPO.G-IIV apply.

3. Person skilled in the art
The "person skilled in the art" should be presumed to be a skilled practitioner in the relevant field of technology, who is possessed of average knowledge and ability and is aware of what was common general knowledge in the art at the relevant date. He should also be presumed to have had access to everything in the "prior art", in particular the documents cited in the search report, and to have had at his disposal the means and capacity for routine work and experimentation which are normal for the field of technology in question. If the problem prompts the person skilled in the art to seek its solution in another technical field, the specialist in that field is the person qualified to solve the problem. The skilled person is involved in constant development in his technical field.

3.1 Common general knowledge of the skilled person
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

4. Obviousness
Thus the question to consider, in relation to any claim defining the invention, is whether before the filing or priority date valid for that claim, having regard to the art known at the time, it would have been obvious to the person skilled in the art to arrive at something falling within the terms of the claim. If so, the claim is not allowable for lack of inventive step. The term "obvious" means that which does not go beyond the normal progress of technology but merely follows plainly or logically from the prior art, i.e. something which does not involve the exercise of any skill or ability beyond that to be expected of the person skilled in the art. In considering inventive step, as distinct from novelty, it is fair to construe any published document in the light of knowledge up to and including the day before the relevant date according to Rule 65.2 for the claimed invention and to have regard to all the knowledge generally available to the person skilled in the art up to and including that day.
5. Problem-and-solution approach

In order to render the assessment of inventive step more objective, the EPO, acting as IPEA under PCT Chapter II, uses the so-called "problem-and-solution approach", which should be applied consistently.

In the problem-and-solution approach, there are three main stages:

(i) determining the "closest prior art",

(ii) establishing the "objective technical problem" to be solved, and

(iii) considering whether or not the claimed invention, starting from the closest prior art and the objective technical problem, would have been obvious to the skilled person.

5.1 Determination of the closest prior art

Generally, the principles laid down in the corresponding section in the Guidelines for Examination in the EPO apply mutatis mutandis. The closest prior art is that which in one single reference discloses the combination of features which constitutes the most promising starting point for a development leading to the invention. In selecting the closest prior art, the first consideration is that it should be directed to a similar purpose or effect as the invention or at least belong to the same or a closely related technical field as the claimed invention. In practice, the closest prior art is generally that which corresponds to a similar use and requires the minimum of structural and functional modifications to arrive at the claimed invention.

5.2 Formulation of the objective technical problem

In the second stage, the examiner establishes in an objective way the technical problem to be solved. To do this he studies the application (or the patent), the closest prior art and the difference (also called "the distinguishing feature(s)" of the claimed invention) in terms of features (either structural or functional) between the claimed invention and the closest prior art, identifies the technical effect resulting from the distinguishing features, and then formulates the technical problem.

The objective technical problem derived in this way may not be what the applicant presented as "the problem" in his application. The latter may require reformulation, since the objective technical problem is based on objectively established facts, in particular appearing in the prior art revealed in the course of the proceedings, which may be different from the prior art of which the applicant was actually aware at the time the application was filed. In particular, the prior art cited in the search report may put the invention in an entirely different perspective from that apparent from reading the application only. Reformulation might lead to the objective technical problem being less ambitious than originally envisaged by the applicant.

The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.
5.3 **Could-would approach**
In the third stage the question to be answered is whether there is any teaching in the prior art as a whole that would (not simply could, but would) have prompted the skilled person, faced with the objective technical problem, to modify or adapt the closest prior art while taking account of that teaching, thereby arriving at something falling within the terms of the claims, and thus achieving what the invention achieves.

5.4 **Claims comprising technical and non-technical features**
The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

5.4.1 **Formulation of the objective technical problem**
The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

6. **Combining pieces of prior art**
In the context of the problem-solution approach, it is permissible to combine the disclosure of one or more documents, parts of documents or other pieces of prior art (e.g. a public prior use or unwritten general technical knowledge) with the closest prior art. However, the fact that more than one disclosure must be combined with the closest prior art in order to arrive at a combination of features may be an indication of the presence of an inventive step, e.g. if the claimed invention is not a mere aggregation of features.

The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

7. **Combination vs. juxtaposition or aggregation**
The invention claimed must normally be considered as a whole. When a claim consists of a "combination of features", it is not correct to argue that the separate features of the combination taken by themselves are known or obvious and that "therefore" the whole subject-matter claimed is obvious. However, where the claim is merely an "aggregation or juxtaposition of features" and not a true combination, it is enough to show that the individual features are obvious to prove that the aggregation of features does not involve an inventive step.

The corresponding section in the Guidelines for Examination in the EPO applies *mutatis mutandis*.

8. **"Ex post facto" analysis**
It should be remembered that an invention which at first sight appears obvious might in fact involve an inventive step. Once a new idea has been formulated, it can often be shown theoretically how it might be arrived at, starting from something known, by a series of apparently easy steps. The examiner should be wary of ex post facto analysis of this kind. When combining documents cited in the search report, he should always bear in mind that the documents produced in the search have, of necessity, been obtained with foreknowledge of what matter constitutes the alleged invention. In all cases he should attempt to visualise the overall state of the art confronting the skilled person before the applicant's contribution, and he should seek to make a "real-life" assessment of this and other relevant
factors. He should take into account all that is known concerning the background of the invention and give fair weight to relevant arguments or evidence submitted by the applicant.

9. Origin of an invention
While the claim should in each case be directed to technical features (and not, for example, merely to an idea), in order to assess whether an inventive step is present it is important for the examiner to bear in mind that an invention may, for example, be based on the following:

(i) the devising of a solution to a known problem;

(ii) the arrival at an insight into the cause of an observed phenomenon (the practical use of this phenomenon then being obvious).

Many inventions are of course based on a combination of the above possibilities - e.g. the arrival at an insight and the technical application of that insight may both involve the use of the inventive faculty.

10. Secondary indicators

10.1 Predictable disadvantage; non-functional modification; arbitrary choice
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

10.2 Unexpected technical effect; bonus effect
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

10.3 Long-felt need; commercial success

11. Arguments and evidence submitted by the applicant
The corresponding section in the Guidelines for Examination in the EPO applies mutatis mutandis.

12. Selection inventions
Generally, the principles laid down in the corresponding section in the Guidelines for Examination in the EPO apply mutatis mutandis. The subject-matter of selection inventions differs from the closest prior art in that it represents selected sub-sets or sub-ranges. If this selection is connected to a particular technical effect, and if no hints exist leading the skilled person to the selection, then an inventive step is accepted (this technical effect occurring within the selected range may also be the same effect as attained with the broader known range, but to an unexpected degree). The criterion of "seriously contemplating" mentioned in connection with the test for novelty of overlapping ranges should not be confused with the assessment of inventive step. For inventive step, it has to be considered whether the skilled person would have made the selection or would have chosen the overlapping range in the hope of solving the
underlying technical problem or in expectation of some improvement or advantage. If the answer is negative, then the claimed matter involves an inventive step.

The unexpected technical effect must apply to the entire range as claimed. If it occurs in only part of the claimed range, the claimed subject-matter does not solve the specific problem to which the effect relates, but only the more general problem of obtaining, for example, "a further product X" or "a further process Y".

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Chapter I – The right to amend

1. Introduction
An international application may be amended in Chapter II. There are a number of important aspects to consider. Firstly, the amendments filed must be such that they can be taken into consideration by the EPO in its capacity as IPEA. The conditions governing timing and formal aspects are explained in GL/PCT-EPO H-I, 2-6.

Any change, other than the rectification of obvious errors, in the claims, the description or the drawings is considered an amendment. Unless withdrawn or superseded by later amendments, any change considered an amendment must be taken into consideration for the purpose of the international preliminary examination.

Secondly, amendments must be allowable, which means that they must not:

(i) add to the application subject-matter which was not disclosed in the application as originally filed

(ii) introduce other deficiencies (such as lack of clarity in the claims).

Chapter H-I deals with the right to amend, while Chapters H-II and H-III deal with the allowability of amendments. Chapter H-IV is dedicated to the rectification of obvious mistakes.

2. Amendments before receipt of the search report
There is no right to amend the application until after the international search has been established, except that obvious errors may be corrected (see GL/PCT-EPO H-IV).

3. Amendments prior to the start of international preliminary examination
When filing the demand, the applicant should indicate on Form PCT/IPEA/401 which documents should form the basis for international preliminary examination. This may be:

– the international application as originally filed, or

– amendments to the claims under Art. 19 and/or

– amendments to the claims, the description, the drawings and/or the sequence listings under Art. 34(2)(b).

The applicant may have filed amended claims under Art. 19 with the International Bureau after receipt of the search report and before the demand was filed. When filing the demand, the applicant may revert to the originally filed claims, reversing his amendments made according to Art. 19.
If this is the case, preliminary examination proceeds on the basis of the originally filed set of claims.

Amendments and/or arguments filed under Article 34 should preferably be filed together with the demand. However, they also have to be taken into account by the EPO as IPEA if they are filed before expiry of the time limit for filing the demand.

The examiner should carefully check that the examination is based on the correct set of documents.

4. Further opportunity to submit amendments

Together with the reply to the WO-ISA, the WO-IPEA or the minutes of a telephone consultation, the applicant has, subject to certain exceptions, the opportunity to submit (further) amendments under Art. 34 to the claims, description and/or drawings.

Subsequently filed amendments and/or arguments will be taken into account by the EPO as IPEA only if they are received before the point at which preparation of a written opinion or the IPER has actually started.

For further details, see GL/PCT-EPO C-IV, 1 and 2 and subsections, and GL/PCT-EPO C-VII, 1.

5. Amended sheets

Amendments to the claims, the description and the drawings must be made by filing replacement sheets when, on account of the amendments, the replacement sheet differs from the sheets previously filed.

If amendments are made to the claims, a complete set of new claims should be filed.

The applicant may submit his amendments by fax and there is no need for a confirmation letter, unless the faxed document is illegible. Printed or typed amendments are preferred; handwritten amendments are, in general, not acceptable. Nevertheless, if the handwritten amendments are legible they may – at the discretion of the EPO – be admitted.

6. Indication of amendments and their basis

The applicant is obliged to indicate the basis in the application as originally filed for any amendments filed. If no such basis is indicated, the IPER may be established as if the amendments had not been made. This is indicated in the IPER under Section I.

If a further WO-IPEA (Form 408) is sent (with respect for the principles set out in GL/PCT-EPO C-IV, 2.2), there should be a similar indication in the WO-IPEA as to which amendments could not be taken into account. Further, the applicant may also be reminded in this WO-IPEA to specify the basis for the amendments which he may file in reply to the WO-IPEA. However, a WO-IPEA whose only content would be a request to indicate
the basis for such amendments will not be sent; instead, the IPER is established directly.
Chapter II – Allowability of amendments

1. Introduction
Once the EPO as IPEA has concluded that the amendments can be taken into consideration (see GL/PCT-EPO H-I), all amended pages (description, claims, drawings) must be examined to see whether they introduce subject-matter not originally disclosed. The same criteria should be used as under Art. 123(2) EPC for the European procedure, as indicated below. It is important to note that an amendment which is taken into consideration by the EPO as IPEA is not automatically allowable.

With regard to establishing the WO-IPEA or IPER if any newly filed claim, drawing or part of the description contains amendments which are considered to go beyond the disclosure as originally filed, see GL/PCT-EPO C-III. 4.

2. Allowability of amendments

2.1 Basic principle
Section H-IV 2.1 of the Guidelines for Examination in the EPO applies mutatis mutandis.

2.2 Field of application
Section H-IV 2.2 of the Guidelines for Examination in the EPO applies mutatis mutandis.

2.3 Content of the application as "originally" filed – general rules
Section H-IV 2.3 of the Guidelines for Examination in the EPO applies mutatis mutandis.

2.3.1 Features described in a document cross-referenced in the description
Section H-IV 2.3.1 of the Guidelines for Examination in the EPO applies mutatis mutandis.

2.3.2 Filing of missing parts based on the priority document
After the filing date, an applicant has the possibility to file parts of the application (e.g. some lines, one or more pages, drawings or claims) which were erroneously omitted, and still keep the original filing date.

This can be done only within two months from the filing date (or from a communication by the RO) provided that the priority claim was present at the initial date of filing and only if the applicant can show that the missing parts were completely contained in the priority document. Missing parts which have been accepted under this criterion are considered to be part of the application documents "as originally filed".

If the "completely contained" criterion is not met, the application will be re-dated to the later filing date unless the applicant withdraws the later filed parts.
If the applicant wants to file missing parts which have no basis in the priority document, the filing date of the application as a whole will be the date of filing of the missing parts.

2.3.2.1 Test for "completely contained"
The test for "completely contained" is stricter than the test for added subject-matter since it is a test whether the later filed missing part (a paragraph, one or more pages, drawings or claims) was identical to the corresponding text/drawing in the priority document, or a translation thereof.

Although the Receiving Office (RO) is responsible for the decision on whether the missing parts were completely contained in the priority document, the examiner must check (as far as the documents needed are available) that the decision taken was correct.

If the EPO is the RO, the examiner is only required to check for additional technical content. This entails ensuring that the missing text has been inserted into the description of the application in such a position that it has exactly the same meaning as it had in the priority document.

If the EPO is not the RO, the identity of drawings and the word-for-word identity of parts of the description/claim(s) must also be checked by the examiner (unless the documents needed are not available at this stage).

2.3.2.2 Review by the examiner
Under the PCT a review is not legally provided for in the international phase (and indeed may not even be possible if e.g. the priority document is not available to the ISA), so that the decision by the RO cannot be challenged at this stage. However, any negative finding by the examiner should be indicated in the WO-ISA/IPER and a real review can then take place in the regional phase. See also GL/PCT-EPO B-III, 2.3.3, for the effect on the search and GL/PCT-EPO B-XI, 2.1, for the effect on the WO-ISA. For the effect on examination in Chapter II, see GL/PCT-EPO C-III, 2.

After entry into the regional phase before the EPO (Euro-PCT phase) the applicant can withdraw the later filed parts, in order to avoid re-dating of the application. In this case, it should be noted that amendments which are acceptable under the less strict criterion of Art. 123(2) EPC can always be filed during the Euro-PCT phase.

2.3.3 Sequence listings filed after the date of filing
Any sequence listing not contained in the international application as filed will – if not allowable as an amendment under Article 34 – not form part of the international application.

See GL/PCT-EPO B-VIII, 3.2, for the effect on the search and GL/PCT-EPO B-XI, 7, for the effect on the WO-ISA. For the effect on examination in Chapter II, see GL/PCT-EPO C-VIII, 2.1.
2.3.4 Priority documents
It is not permissible to add to an international application matter present only in the priority document for that application, unless this is done under the provisions of Rule 20.6 (GL/PCT-EPO H-II, 2.3.2). For correction of errors, see GL/PCT-EPO H-IV.

2.3.5 Citation of prior art in the description after the filing date
Section H-IV 2.2.7 of the Guidelines for Examination in the EPO applies mutatis mutandis.

2.3.6 Clarification of inconsistencies
Section H-IV 2.2.8 of the Guidelines for Examination in the EPO applies mutatis mutandis.

2.3.7 Trademarks
Section H-IV 2.2.9 of the Guidelines for Examination in the EPO applies mutatis mutandis.

2.4 Assessment of "added subject-matter" – examples
Section H-IV 2.4 of the Guidelines for Examination in the EPO applies mutatis mutandis.

3. Compliance of amendments with other PCT requirements
Section H-IV 4.2 of the Guidelines for Examination in the EPO applies mutatis mutandis.
Chapter III – Allowability of amendments – examples

1. Introduction
This Chapter provides additional guidance and examples relating to a number of typical situations where compliance with Art. 19(2) and/or Art. 34(2)(b) is an issue. However, it must be borne in mind that the allowability of a specific amendment is ultimately to be decided on a case-by-case basis.

2. Amendments in the description

2.1 Clarification of a technical effect
Section H-V 2.1 of the Guidelines for Examination in the EPO applies mutatis mutandis.

2.2 Introduction of further examples and new effects
Section H-V 2.2 of the Guidelines for Examination in the EPO applies mutatis mutandis.

2.3 Revision of stated technical problem
Section H-V 2.4 of the Guidelines for Examination in the EPO applies mutatis mutandis.

2.4 Reference document
Section H-V 2.5 of the Guidelines for Examination in the EPO applies mutatis mutandis.

2.5 Alteration, excision or addition of text in the description
Section H-V 2.6 of the Guidelines for Examination in the EPO applies mutatis mutandis.

3. Amendments in claims

3.1 Replacement or removal of a feature from a claim
Section H-V 3.1 of the Guidelines for Examination in the EPO applies mutatis mutandis.

3.2 Inclusion of additional features
Section H-V 3.2 of the Guidelines for Examination in the EPO applies mutatis mutandis.

3.2.1 Intermediate generalisations
Section H-V 3.2.1 of the Guidelines for Examination in the EPO applies mutatis mutandis.

3.3 Deletion of part of the claimed subject-matter
Section H-V 3.3 of the Guidelines for Examination in the EPO applies mutatis mutandis.
3.4 Broadening of claims
Section H-V 3.4 of the Guidelines for Examination in the EPO applies *mutatis mutandis*.

3.5 Disclaimer disclosed in the application as originally filed
Section H-V 3.5 of the Guidelines for Examination in the EPO applies *mutatis mutandis*.

4. Disclaimers not disclosed in the application as originally filed

4.1 The subject-matter to be excluded is not disclosed in the application as originally filed (so-called undisclosed disclaimers)
Section H-V 4.1 of the Guidelines for Examination in the EPO applies *mutatis mutandis*.

4.2 The subject-matter to be excluded is disclosed in the application as originally filed
Section H-V 4.2 of the Guidelines for Examination in the EPO applies *mutatis mutandis*.

5. Amendments to drawings
It is normally not possible under Art. 34(2)(b) to add completely new drawings to an application, since in most cases a new drawing cannot be unambiguously derivable from the mere text of the description. For the same reasons amendments to drawings should be carefully checked for compliance with Art. 34(2)(b).

For drawings based on the priority document, see GL/PCT-EPO H-II, 2.3.2 and subsections.

6. Amendments derived from drawings
Section H-V 6 of the Guidelines for Examination in the EPO applies *mutatis mutandis*.

7. Changes in the title
The sole purpose of the title is to inform the public about the technical information disclosed in the application. The title has no bearing on the content of the application as filed. If the examiner establishes or modifies the title, he is not required to gain the approval of the applicant.
Chapter IV – Correction of defects and errors

1. Substitute sheets (Rule 26)
   If the RO finds defects under Art. 14(1)(a), it invites the applicant to correct them by submitting replacement sheets which will be stamped "SUBSTITUTE SHEET (RULE 26)", and these will retain the original filing date if submitted within the set time limit.

2. Request for rectification of obvious mistakes in the application documents (Rule 91)
   
   2.1 Introduction
   An applicant can request authorisation to rectify obvious mistakes in the international application. Rectification is authorised on condition that:

   (i) the mistake is obvious to the skilled person, i.e. that something else was intended than what appears in the document concerned, and

   (ii) the rectification is obvious to the skilled person, i.e. that nothing else could have been intended than the proposed correction.

   The applicant may submit a request for rectification of the description, claims and drawings (not the abstract) of the international application (including amended documents) to the ISA or the IPEA, which is the competent body to authorise or refuse such rectification. If the obvious mistake is related to the request form (PCT/RO/101), it is the RO which authorises or refuses the rectification.

   2.2 Authorisation or refusal of the request for rectification of obvious mistakes in the application documents
   In order to determine whether the request for rectification of obvious mistakes can be authorised, the examiner should check that the time limit for requesting rectification has not expired. The request for rectification can only be considered if it is filed with the competent authority within 26 months from the priority date.

   If the request is too late, it is refused on that ground.

   If the request is in time, the examiner must check whether the requested corrections satisfy the above criteria (i) and (ii) (see GL/PCT-EPO H-IV, 2.1)

   – if one or both of the criteria (i) and (ii) are not satisfied, the examiner will not authorise the request and will indicate his reasons.

   – if the request is authorised, no reasons need to be given. The fact that a rectification of an obvious mistake has been taken into account will be indicated in the WO-ISA, WO-IPEA (Form 408) or IPER (Form 409) under Section I.
– if the request is authorised only in part, the examiner indicates which corrections are not allowable, together with the reasons, and which corrections are allowable. The fact that a rectification of an obvious mistake has been taken into account (in part) will also be indicated in the WO-ISA, WO-IPEA (Form 408) or IPER (Form 409) under Section I.

**Rule 91.1**  
**GL/ISPE 17.16**  
Authorised replacement pages or sheets for rectification of obvious errors under Rule 91 are deemed to be part of the international application "as originally filed". These sheets are identified with "RECTIFIED SHEET (RULE 91.1)".

### 2.3 Allowability of corrections

The examiner will apply the same criteria in assessing the substantive allowability of proposed corrections according to Rule 91.1 as for European applications according to Rule 139 EPC (see GL/EPO H-VI, 2.2.1).

### 2.4 Examples

Section H-VI, 2.3 of the Guidelines for Examination in the EPO applies *mutatis mutandis*. 